Analysis of Work Stoppages During 1952

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The Secretary of Labor:

I have the honor to transmit herewith a report on work stoppages during the year 1952. A portion of this report was printed in the Monthly Labor Review for May 1953.

This bulletin was prepared by Ann J. Herlihy, Bernard Yabroff, and Daniel P. Willis, Jr., with the assistance of other members of the staff of the Bureau's Division of Wages and Industrial Relations, under the direction of Lily Mary David.

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Ewan Clague, Commissioner.

Hon. Martin P. Durkin, Secretary of Labor.

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Summary

More man-days of idleness (59,100,000) resulted directly from work stoppages in 1952 than in any year except 1946, when 116,000,000 mandays were reported. The total of 3,540,000 workers involved in work stoppages beginning in the year was the third highest on record, exceeded only in 1919 and 1946.

The relatively high level of strike idleness is traceable to the comparatively large number of stoppages involving 10,000 or more workers and particularly to the basic steel strike. These major stoppages accounted for almost half the workers involved in all strikes and about two-thirds of all man-days idle. The steel stoppage alone accounted for about two-fifths of all man-days idle.

More idleness resulted from disputes in which both wages and union security were major issues than over any other group of issues, largely because of their importance in the steel strike and in 6 other stoppages of 10,000 or more workers. In recent years, wage issues alone were the leading cause of idleness. Disputes over wages and union security, together with those over wages alone, accounted for about 60 percent of the workers involved and over 85 percent of the man-days of idleness in 1952.

Not only were major stoppages relatively numerous, but more strikes $(5,117)^1$ of all sizes began in 1952 than in any year for which sta-

IThis is the number of verified strikes on which information was received in time to be included in the tabulations for the year. In addition there were 6 small strikes involving a total of fewer than 800 workers; lin Illinois, 2 in Ohio, 2 in Pennsylvania, and 1 in Wisconsin on which the verified information was received too late to be included in the Bureau's tabulations. The total of 5,117 does not include 39 small disputes for which the Bureau was unable to secure information from the parties that an actual work stoppage occurred.

Except as noted in the preceding paragraph, all known work stoppages arising out of labor-management disputes, involving 6 or more workers and continuing a full day or shift or longer, are included in this report. Figures on "workers involved" and "man-days idle" cover all workers made idle for one shift or longer in establishments directly involved in these stoppages.

tistics on work stoppages have been compiled (table 1). Strike idleness amounted to about 1 day out of every 175 worked during the year.

About half the major stoppages occurred in nonmanufacturing. The construction industry accounted for 11 of these stoppages and involved 286,000 workers--5 were at Atomic Energy Commission construction projects. Other large nonmanufacturing stoppages occurred in the bituminous-coal mining, railroad, trucking, telephone and telegraph, and maritime industries. Most of the large manufacturing stoppages were in metalworking, including steel, aircraft, and electrical products. Other industries affected by large stoppages included petroleum, rubber, meatpacking, lumber, and glass products. Except for an 80-day strike of carpet and rug workers, the textile industries, in which the economic outlook was relatively poor, were free of major stoppages.

Strike Trends during the Year

Seasonal patterns of strike activity are frequently overshadowed by other factors affecting bargaining developments. Generally, however, the fourth quarter of the year, particularly November and December, is a period of low strike activity, especially when measured in terms of number of stoppages beginning during the period; whereas strike activity is usually highest in the second and third quarters.

The year 1952 followed this pattern. The number of strikes, workers, and man-days involved reached peak levels during the middle two quarters of the year--April through September. The second quarter was the highest for the year in terms of strikes, workers, and man-days of idleness. The sharp drop in idleness in the third quarter is explained largely by settlement of the steel strike in late July. The number of strikes and workers involved reached their lowest levels for the year in the fourth quarter, although man-days of idleness in this 3-month period exceeded idleness in the first quarter.

Strikes were at a record high in the first quarter of 1952, compared with earlier years. In the remaining three quarters both the number of workers and man-days of idleness were high, compared with most earlier years, although the number of strikes was exceeded in several previous years. The number of workers involved in the second quarter and the man-days of idleness in the third quarter were among the birbest ever

1952, with more than 500 starting in April, May, and September. Man-days of idleness increased gradually during the first 3 months of the year, rose substantially in April and May, and reached peak levels in June and July because of the steel strike. Idleness dropped sharply in August, increased substantially in September and October, and dropped again in the last 2 months of the year.

Most of the major strikes occurred in the first 3 quarters. There were 10 stoppages of 10,000 or more workers in the first quarter of the year -- l in January, 2 in February, and 7 in March. The one involving the most workers was a 4-day strike, covering 11 States in early March, of 41,000 employees of the New York Central Railroad, the Terminal Railroad Association of St. Louis, and other railroads. Three of the first-quarter strikes were in the construction industry. Included were a 60-day strike involving 35,000 construction workers in the San Francisco Bay area of California and 2 stoppages involving construction workers at the Paducah, Ky., project of the Atomic Energy Commission.

The second-quarter peak level of workers involved and man-days idle is due in large part to 13 major stoppages. Six of these began in April, 4 in May, and 3 in June. The steel strike accounted for about 35 percent of the workers involved in all strikes beginning during the quarter, and half the man-days of idleness. Nationwide strikes also affected the petroleum and natural gas industry, Western Union Telegraph Co., and the Western Electric Co. and other American Telephone and Telegraph Co. subsidiaries. The construction industry again experienced more major stoppages than any other industry, including month-long strikes in Milwaukee, Wis., and 42 northern and central counties in California; 23-day stoppages in Detroit, Mich., and New Orleans, La.; and an 8-day strike at the Paducah, Ky., Atomic Energy construction project.

During the third quarter 9 major stoppages began--1 in July, 3 in August, and 5 in September. Outstanding was the 90-day International Harvester strike involving 22,000 workers. It was the longest major strike of the year. All other strikes starting in this quarter involved fewer than 25,000 workers each, and all except the 33-day Timken Roller Bearing Co. stoppage lasted less than a month. There were 2 large strikes in the aircraft industry in this period: A 21-day strike involving 23,000 cm.

During the fourth quarter the relatively high number of man-days of idleness as compared with other years is traceable in large part to the 15-day nationwide bituminous-coal strike in October, involving about 270,000 workers and accounting for about a third of all man-days idle during this period.

Stoppages of 10,000 or More

The 35 stoppages of 10,000 or more workers exceeded the number in any previous year except 1919 and 1945 when the respective numbers of such stoppages were 54 and 42. These stoppages in 1952 accounted for the idleness of about 1,700,000 workers for a total of 37 million man-days--almost half the workers involved in all strikes and about two-thirds of all man-days idle. The proportion of idleness exceeded that in most recent years (table 2). The steel and bituminous-coal mining stoppages, which directly idled 560,000 and 270,000 workers, respectively, were the largest occurring during the year.

Disputes over wages or related monetary matters caused the largest number of major stoppages (15) as well as most of the strikes of all sizes. Wages, combined with questions of union status, were the major issues in 7 other large disputes. These included the steel stoppage; the International Harvester Co. and two west coast aircraft strikes; and stoppages affecting Timken Roller Bearing Co., New Jersey Bell Telephone Co., and B.F. Goodrich Co. Union organization issues were dominant in two stoppages: A 39-day intermittent strike of B. F. Goodrich Co. employees that began in February and a 1-day strike of building trades workers at the Atomic Energy Commission's Savannah River construction project.

Interunion or intraunion matters caused two of the major construction stoppages that occurred in 1952 and a stoppage of bituminous-coal miners in western Pennsylvania. The remaining large strikes resulted from disputes over a variety of other issues.

Unions affiliated with the American Federation of Labor were involved in 17 of the major stoppages; affiliates of the Congress of Industrial Organizations, in 12; and unions affiliated with neither the AFL nor CIO, in 7.

Among 10 major strikes which lasted less than a week were five 1-day stoppages. Another 7 continued for at least a week but less than 2 weeks; 6 were in effect for 2 weeks to less than

WSB-Certified Disputes

The nationwide dispute in the oil industry was the only controversy involving a work stoppage that the President referred to the Wage Stabilization Board in 1952.³ The basic steel dispute, which had been referred to the Board late in 1951, resulted in a national steel strike in 1952 after efforts to negotiate an agreement on the basis of settlement terms recommended by the Board failed.

Basic Steel Strike.—Contracts between the United Steelworkers of America (CIO) and basic steel producing companies were opened in November 1951 for the first general renegotiation since 1947. After failure of the parties to reach agreement on December 22, the dispute was referred by President Truman to the Wage Stabilization Board. The settlement proposed by a Board majority, industry members dissenting, late in March 1952 was accepted by the union but rejected by the industry. After eleventh hour mediation efforts failed, the President ordered the Secretary of Commerce to take possession of and operate most of the steel mills.

²The Wage Stabilization Board was given limited jurisdiction in labor disputes by Executive Order 10233 issued by the President on April 21, 1951. The Board was authorized to investigate and recommend settlement in any dispute that was not resolved by collective bargaining or by the prior full use of mediation and conciliation facilities, and that threatened to interrupt work affecting the national defense where (1) the parties jointly agreed to submit the dispute to the Board; or (2) the President was of the opinion that the dispute substantially threatened the progress of national defense and referred it to the Board. Binding decisions were authorized only if submission was agreed upon by the parties in advance. Subsequently, the Defense Production Act Amendments of 1952 created a new Wage Stabilization Board, effective July 30, 1952, with no dispute functions, except to advise labor and management, at their request, regarding the interpretation and application of wage stabilization policy.

Three threatened strikes in the aluminum industry were averted after the President certified the disputes to the Board. They involved the Aluminum Co. of America and the United Steelworkers of America (CIO); Aluminum Co. of America and International Council of Aluminum

On April 29, when a preliminary court injunction restrained enforcement of the seizure order, a nationwide strike began. The workers returned to work a few days later following a temporary stay of the injunction. When the injunction against seizure was upheld by the U. S. Supreme Court on June 2 the workers again went out. They remained out until late July when a 2-year agreement was reached with major steel companies. 5

Oil and Natural Gas Strike .-- The Oil Workers International Union (CIO) and other AFL and independent unions in the petroleum industry scheduled a strike for March 3, 1952, when negotiations deadlocked on the unions' proposals for a general hourly wage increase of 25 cents and for increases in second- and third-shift differentials from 4 to 6 cents and from 6 to 12 cents an hour, respectively. At the request of the Federal Mediation and Conciliation Service, the threatened strike was postponed for 1 week. Following the President's referral of the dispute to the WSB on March 6, the strike was again postponed, pending the Board's consideration of the case. However, oil industry representatives declined to participate in panel hearings in two "pilot" cases. 6 On April 16, as a result of this action, the Board, for the first time in a dispute case, returned the controversy to the parties for further bargaining.

When these negotiations failed, the CIO Oil Workers and the Central States Petroleum Union (Ind.) called a national strike on April 30 that idled approximately 58,000 workers. Most of these workers had returned to their jobs by the end of May, following individual settlements that were reached gradually on the basis of the Board's action on May 14. On that date, the Board announced partial approval of a

⁴The strike continued at some mills of smaller companies until individual agreements were reached on certain local working conditions. By mid-August, workers at most of these firms had returned to their jobs.

⁵A detailed discussion of this dispute together with terms of settlement is provided in the appendix.

⁶The employers had proposed that the Board should recommend individual settlements based on consideration of the merits of disputes between individual oil companies and unions, instead of a single settlement applicable to all the disputes. They contended that the procedures

contract reached between the CIO Oil Workers and the Farmers Union Central Exchange of Billings, Mont., thus setting a pattern for other settlements. The Board (industry members dissenting) approved 15 cents of the 18-cent hourly wage increase agreed upon by the parties, and a \$100 lump-sum payment to each worker in lieu of retroactive pay for the period October 1, 1951 (expiration date of the former contract) to May 1, 1952 (effective date of the increase). Provisions for a seventh paid holiday and for hourly increases in second- and third-shift differentials from 4 to 6 cents and 6 to 12 cents, respectively, received unanimous Board approval. Concurrently, the Board announced prior approval of other agreements providing for a general hourly wage increase not exceeding 15 cents, except that changes in shift differentials would be subject to review on an individual case basis. Subsequent agreements8 typically incorporated the general wage increase and adjustments in shift differentials approved by the Board. Varying provisions were negotiated, however, for partial retroactivity of the wage increase or for lump-sum payments in lieu of retroactive pay adjustments.

"National Emergency" Disputes

Major controversy developed during 1952 over the "national emergency" strike provisions of the Labor Management Relations (Taft-Hartley) Act. The President's refusal to apply the act's emergency procedures to the nationwide steel strike aroused Congressional debate. Subsequently, the President's resort to these procedures in a strike at the American Locomotive Co.'s Dunkirk, N. Y., plant 10 precipitated

⁸The major agreements were reached during the last 2 weeks in May; the last settlement in the dispute was reached early in August. legal action by the CIO Steelworkers--the first test case--challenging the constitutionality of the act's emergency provisions.

The President's decision to invoke the Taft-Hartley Act in the dispute at the Dunkirk plant followed prolonged efforts by the parties. with assistance from Federal officials, to reach a new agreement to replace the one that expired January 31, 1952. Bargaining discussions had started late in 1951 on the Steelworkers' proposals for 22 contract changes as well as a request for companywide bargaining. Negotiations stalemated, and the President referred the dispute to the Wage Stabilization Board on December 22, 1951, as part of his certification of labor disputes involving the basic steel companies and the Steelworkers (see p. 3). The parties resumed negotiations after a meeting with the Board on January 7, 1952. When these discussions also failed, the Board appointed a panel, which held hearings in the dispute in May and June 1952. Before the panel could formulate its recommendations, however, the Defense Production Act was amended to eliminate the Board's dispute functions. 11 In subsequent negotiations, the union withdrew its request for companywide bargaining and sought a separate settlement at the Dunkirk plant. In addition to the union shop, it proposed a wage and fringe benefit "package" increase amounting to approximately 21 cents an hour, retroactive to February 1, 1952, the day following the expiration of the previous contract. The company's counter offer of an hourly wage increase of 12 cents was rejected by the union, and a strike by about 1,600 production and clerical workers began August 29. On December 3, the President invoked the "national emergency" provisions of the Taft-Hartley Act and appointed a board of inquiry to investigate the dispute. 12

The Board reported, on December 11, that the dispute "is immediately and seriously delaying the production of equipment and of fissionable materials essential for atomic weapons needed for the national defense," and that resumption of production was imperative if the atomic energy program was to meet its schedule.

PLabor-management disputes designated as "national emergency" disputes are (1) those specified in the Labor Management Relations Act as imperiling the "national health and safety," and (2) those designated under the Railway Labor Act "which threaten substantially to interrupt interstate commerce to a degree such as to deprive any section of the country of essential transportation service."

¹⁰ This was the only dispute in 1952 in which the emergency procedures of the act were utilized. These provisions had been invoked on 9 other occasions: In 1951, in connection with the nationwide strike affecting copper and other nonferrous metals companies; in 1950, in the

¹¹See footnote 2, page 3.

¹²The Executive order establishing the Board did not apply to disputes involving the Steel-workers at the company's Auburn, N. Y., and Schenectady, N. Y., plants (producers of Army tanks and Diesel locomotives). Approximately 1.000 production and clerical workers at the

Thereupon, the President directed the Department of Justice to seek a court injunction to halt the strike. A temporary restraining order, prohibiting continuation of the strike and directing a resumption of negotiations, was issued by the Federal district court in Buffalo, N.Y., on December 12; by mid-December, most of the strikers had returned to work. On December 29, the court extended the injunction for the full 80-day "waiting" period provided under the Taft-Hartley Act. However, in rejecting the Steelworkers' argument that the act's emergency injunctive provisions were unconstitutional because supervision over a purely administrative Government function was delegated to the courts, the court held that the "court proceedings are independent of the administrative procedure."

In asserting jurisdiction over the dispute, the court pointed out: The Dunkirk plant was supplying nickel-plated pipe required for the construction of atomic energy facilities; "these facilities constitute a substantial part of the atomic energy industry;" and "delay in the construction of these materials, caused by the Dunkirk strike, will mean a loss in the production of atomic weapons." The court added that although the Nation was "technically not at war, existing conditions in Korea are tantamount to war." The Steelworkers had argued that the court lacked jurisdiction over the dispute on the ground that the act's emergency injunctive procedures were limited to threatened or actual strikes "affecting an entire industry or a substantial part thereof" and threatening to imperil the "national health or safety." The union also contended that the Dunkirk plant was not a key producer in the Nation's metal-fabricating industry and that only a small portion of the plant's production was required by the atomic energy program. 13

Major Issues Involved

Wages and related matters (including pensions, social insurance, and other fringe benefits) were the major issues in nearly half of the strikes, involving about two-fifths of the

workers and man-days of idleness in the year's stoppages (table 4). These issues combined with union security issues were of primary importance in another 5 percent of the stoppages, but this relatively small proportion of stoppages accounted for a fifth of the workers involved and almost half the man-days idle. The steel strike caused most of the idleness in this category. Other major stoppages in which union security and wages together were major issues affected Lockheed Aircraft Corp., Douglas Aircraft Corp., B. F. Goodrich Co., Timken Roller Bearing Co., International Harvester Co., and New Jersey Bell Telephone Co. Union organization matters alone were the primary issues in about 12 percent of the year's strikes, but accounted for much smaller proportions of the workers involved and of man-days idle.

Slightly more than a fourth of the year's stoppages were precipitated by disputes over working conditions, such as job security, shop conditions, and workload, or protests against rulings of Government agencies. These strikes accounted for slightly more than a fourth of the workers engaged in stoppages but less than a tenth of man-days of idleness. The most notable dispute in this group involved about 270,000 bituminous-coal workers who stopped work in protest against the Wage Stabilization Board ruling on their wage agreement. 14

Jurisdictional, rival union, and sympathy strikes accounted for a comparatively small proportion of the strike activity in 1952--about 6 percent of all stoppages, 7 percent of workers involved, and 2 percent of idleness.

Duration of stoppages varied according to the issues involved. Stoppages caused by disputes over combined wage and union-organization matters were longest, averaging 37.9 calendar days, compared with 30.2 days in 1951 and 26 in 1950. Strikes over wages and related fringe benefits alone averaged about 20 days, and those on union-organization matters alone, about 21 days. Disputes over interunion or intraunion matters averaged 12.5 days, considerably below the 1951 and 1950 averages. Work stoppages caused by disputes over other working conditions were the shortest, averaging 8.3 days in 1952.

¹³The union's appeal from the ruling was rejected by the United States Circuit Court of Appeals in New York on March 2, 1953, expiration date of the injunction. Previously, the Federal Mediation and Conciliation Service, on February 20, had announced settlement of the disputes. A "memorandum of understanding" reached by the

¹⁴This stoppage began at several Illinois mines on October 13 as a protest against the Wage Stabilization Board's delay in ruling on a wage increase for bituminous-coal miners. By October 16, approximately 100,000 workers were

Industries Affected

Nearly two-fifths of all strike idleness (23 million man-days) was concentrated during 1952 in the primary metal industries group, mainly because of the protracted steel strike (table 5). The construction industry had 6,700,000 man-days of idleness; 58 percent of this idleness was caused by 11 stoppages involving 10,000 or more workers. More than 4,000,000 man-days idle were recorded in each of 2 nonmanufacturing industry groups: Mining, which was affected by a nationwide bituminous-coal strike; and the transportation, communication, and other public utilities group, with the nationwide telephone and telegraph stoppages.

In each of 9 other industry groups, idleness exceeded 1,000,000 man-days: Fabricated metal products; electrical machinery, equipment, and supplies; machinery (except electrical); transportation equipment; lumber and wood products (except furniture); textile mill products; food and kindred products; products of petroleum and coal; and trade. At least 1 stoppage of 10,000 or more workers occurred in each of these groups.

The primary metal industries group had the largest number of man-days idle, as well as the greatest proportion of estimated time idle--about 7 percent of estimated working time. The mining industries group ranked next, with almost 2 percent of all working time idle because of stoppages. Strike idleness amounted to more than 1 percent of total time in four other industry groups--ordnance and accessories, petroleum and coal products, rubber products, and construction. For manufacturing as a whole, strike idleness amounted to about 1 percent of all estimated working time.

The largest number of strikes occurred in the construction industry (794--a new record for this industry) and in mining (650). 15 In manufacturing, the machinery (except electrical) group had the highest number of stoppages (323). Because of the relatively large numbers of small units in both construction and mining, the number of stoppages is usually high.

States Involved

Idleness exceeded a million man-days in each of 15 States, most of which rank high in terms of degree of industrialization. Pennsylvania had 11.800,000 man-days of idleness in

caused 68 percent of the idleness in Pennsylvania and 54 percent in Ohio. Three other States--California, Illinois, and New York--had more than 4,000,000 man-days of idleness. A fifth of all man-days idle for the country as a whole were concentrated in Pennsylvania and 12 percent of all man-days were in Ohio.

Pennsylvania had the greatest number of stoppages (692). Next in order were New York (600) and Ohio (444). Fewer than 10 stoppages were recorded for each of 3 States--Nevada, Vermont, and South Dakota.

Metropolitan Areas Involved

Ten or more work stoppages occurred in each of 93 metropolitan areas in 1952 (table 7). These areas accounted for 3,411 strikes--two-thirds of the total for the country--and more than three-fifths of all workers involved (2,160,000) and man-days of idleness (38,000,000).

Generally, the leading industrialized centers had the most strikes. Six areas experienced over 100 work stoppages each during the year-New York-northeastern New Jersey (610), Detroit (186), Chicago (150), Philadelphia (147), Pittsburgh (137), and St. Louis-East St. Louis (118). Six other areas had as many as 50 stoppages each-San Francisco-Oakland (86), Los Angeles (84), Youngstown (80), Buffalo (70), Akron (66), Boston (65), and Cleveland (51).

More than 1 million man-days of strike idleness occurred in each of 12 areas. Chicago strikes accounted for the greatest (5.360,000) primarily because of the nationwide steel strike. Pittsburgh, another leading steel producing area, came next with 3,760,000. Detroit ranked third with 2,450,000 but accounted for the largest number of workers involved (235,000). The nationwide steel stoppage and a strike of 65,000 construction workers in May accounted for about two-thirds of the total man-days of idleness recorded in Detroit. New York-northeastern New Jersey, Chicago, Philadelphia, and Pittsburgh were the only other areas that accounted for as many as 100,000 workers.

Unions Involved

In 1952, AFL affiliates were involved in half of the strikes accounting for about a third of the workers involved in all strikes and a fourth of the man-days of idleness (table 8).

Size of Stoppages

About four-fifths of the year's stoppages involved fewer than 500 workers, but these accounted for only 14 percent of the workers involved in all strikes and 11 percent of the man-days of idleness (table 9). The 35 stoppages involving 10,000 or more workers comprised less than 1 percent of the stoppages, but involved almost half the workers and two-thirds of total idleness.

Seventy-six percent of the stoppages in 1952 affected a single plant or establishment. These strikes included 37 percent of the workers involved and about a fifth of the man-days of idleness (table 10). About 7 percent of the stoppages extended to more than 10 establishments, but these accounted for half of the workers and almost two-thirds of the man-days of idleness.

Duration of Stoppages

Strikes ending in 1952 lasted an average of 19.6 calendar days compared with the 17.4-day average in 1951 and the 19.2-day average in 1950 (table 12). Almost half the year's stoppages continued for less than a week-most of them only 1 to 3 days-accounting for about a third of the workers idle but only 4 percent of total man-days idle. In contrast, the fifth of the stoppages lasting a month or more constituted almost four-fifths of all idleness. About a third of the stoppages, involving about the same proportion of workers and 17 percent of man-days idle, continued for at least a week but less than a month.

Methods of Terminating Stoppages

Forty-six percent of the stoppages ending in 1952 were terminated through direct negotiations between employers and workers or their representatives, compared with 51 percent in 1951 and 55 percent in 1950 (table 13). These directly negotiated settlements included only 27 percent of the workers involved and 11 percent of total idleness.

Government mediation and conciliation agencies helped to end about 31 percent of all stoppages compared with about a fourth in 1950 and 1951. Such participation appears even more important when consideration is given to the fact that these work stoppages generally involve large numbers of workers. Stoppages in 1952 concluded with such help accounted for nearly three-fifths of the workers and sixsevenths of the man-days idle.

About 18 percent of all stoppages, involving 12 percent of the workers and 3 percent of man-days idle, ended without formal settlement (either settlement of the issues or agreement to negotiate further after resumption of work). This group included "lost" strikes-workers returned to their jobs because their cause appeared hopeless or employers hired new workers to replace striking employees. Establishments involved in 1 percent of the strikes reported the discontinuance of business.

Disposition of Issues

In four-fifths of the work stoppages ending in 1952 the issues were disposed of before work was resumed instead of being referred to further negotiation or outside arbitration or mediation. These stoppages involved about 74 percent of the workers and 88 percent of the man-days of idleness. Most of these instances involved agreement on the issues or referral to established grievance procedures but this category includes some cases in which the strikers returned to work without reaching any agreement or providing for subsequent adjustments.

In a tenth of the disputes the parties agreed to resume work while continuing to negotiate. In another 6 percent of the cases they agreed to return while negotiating with the aid of a third party, submitting the dispute to arbitration, or referring the unsettled issues to an appropriate Government agency for decision or election.

TABLE 1 .- Work stoppages in the United States, 1916-52

	Work st	oppages	Workers i	nvolved ¹		Man-days idle	
Year	Number	Average duration (calendar days) ²	Number (thousands) ³	Percent of total employed 4	Number (thousands)	Percent of estimated working time of all workers 5	Per worker involved
16	3,789	(6)	1,600	8.4	(6)	(6)	(6)
17	4,450	(6)	1,230	6.3	(6)	(6)	(6)
18	3,353	(6)	1,240	6.2	(6)	(6)	(6)
19	3,630	(6)	4,160	20.8	(6)	(6)	(6)
20	3,411	(6)	1,460	7.2	(6)	(6)	(6)
21	2,385	(6)	1.100	6.4	(6)	(6)	(6)
22	1,112	(6)	1,610	8.7	(6)	(6)	(6)
23	1,553	(6)	757	3.5			
24	1,249	(6)	655	3.1	(6) (6)	(6) (6)	(6) (6)
25	1,301	(6)	428	2.0	(6)	(6)	(6)
26	1,035	(6)	330	1.5	(6)	(6)	(6) 79•5
27	707	26.5	330	1.4	26,200	0.37	
28	604	27.6	314	1.3	12,600	.17	40.2
29	921	22.6	289	1.2	5,350	.07	18.5
30	637	22.3	183	-8	3,320	.05	18.1
31	810	18.8	342	1.6	6,890	.11	20.2
32	841	19.6	324	1.8	10,500	•23	32.4
33	1,695	16.9	1,170	6.3	16,900	.36	14.4
34	1,856	19.5	1,470	7.2	19,600	.38	13.4
35	2,014	23.8	1,120	5.2	15,500	•29	13.8
36	2,172	23.3	789	3.1	13,900	.21	17.6
37	4,740	20.3	1,860	7.2	28,400	•43	15.3
38	2,772	23.6	688	2.8	9,150	.15	13.3
39	2,613	23.4	1,170	4.7	17,800	.28	15.2
40	2,508	20.9	577	2.3	6,700	.10	11.6
[]	4,288	18.3	2,360	8.4	23,000	•32	9.8
42	2,968	11.7	840	2.8	4,180	.05	5.0
43	3,752	5.0	1,980	6.9	13,500	.15	6.8
44	4,956	5.6	2,120	7.0	8,720	.09	4.1
45	4,750	9.9	3,470	12.2	38,000	-47	11.0
46	4,985	24.2	4,600	14.5	116,000	1.43	25.2
47	3,693	25.6	2,170	6.5	34,600	•41	15.9
48	3,419	21.8	1,960	5.5	34,100	37	17.4
49,	3,606	22.5	3,030	9.0	50,500	•59	16.7 16.1
50 ⁷	4,843	19.2	2,410	6.9	38,800	•44	
51 52 ⁸	4,737	17.4	2,220	5.5	22,900	.23	10.3 16.7
74"	5,117	19.6	3,540	8.8	59,100	•57	J 10.7

¹ Information on the number of workers involved in some strikes occurring between 1916 and 1926 is not available. However, the missing information is for the smaller disputes, and it is believed that the totals given here are fairly accurate.

² Figures are simple averages; each strike is given equal weight regardless of its size.

Figures include duplicate counting where workers were involved in more than one stoppage during the year. This is particularly significant for 1949 when 365,000 to 400,000 miners were out on 3 distinct occasions, thus accounting for 1,150,000 of a total of 3,030,000 workers.

^{4 &}quot;Total employed workers": For 1927-1950 refers to all workers (besed on nonagricultural employment reported by the Bureau) except those in occupations and professions in which there is little if any union organization or in which strikes rarely if ever occur. In most industries, it includes all wage and salary workers except those in executive, managerial, or high supervisory positions, or those performing professional work the nature of which makes union organization or group action unlikely. It excludes all self-employed, domestic workers, workers on farms employing fewer than 6 persons, all Federal and State Government employees, and the officials, both elected and appointed, in local governments.

In 1951, the concept of "total employed workers" was changed to coincide with the Bureau's figures of nonagricultural employment, excluding Government, but not excluding workers in certain occupational groups as in earlier years. Tests show that the percentage of total idleness computed on the basis of these new figures usually differs by less than one-tenth of a point while the percentage of workers idle differs by about 0.5 or 0.6 of a point. For example, the percentage of workers idle during 1950 computed on the same base as the figures for earlier years is 6.9 and the percent of idleness is 0.44 compared with 6.3 and 0.4 respectively, computed on the new base.

TABLE 2. -- Work stoppages involving 10,000 or more workers, in selected periods

	Stoppages involving 10,000 or more workers								
		Percent	Workers i	nvolved	Man-days idle				
Period	Number	of total for period	Number (thousands) 1	Percent of total for period	Number (thousands)	Percent of total for period			
35-39 average	11 18 42 31 15 20 18 22 19	0.4 .5 .9 .6 .4 .6 .5 .5	365 1,270 1,350 2,920 1,030 870 1,920 738 457 1,690	32.4 53.4 38.9 63.6 47.5 44.5 63.2 30.7 20.6 47.8	5,290 23,800 19,300 66,400 17,700 18,900 34,900 21,700 5,680 36,900	31.2 59.9 50.7 57.2 51.2 55.3 69.0 56.0 24.8 62.6			

¹ Number of workers includes duplicate counting where workers were involved in more than one stoppage during the year. This is particularly significant for 1949 when 365,000 to 400,000 miners were out on three separate occasions; they comprised 1,150,000 of the total of 3,030,000 workers for the country as a whole (table 1).

TABLE 3.--Monthly trends in work stoppages, 1951-52

	Number of	stoppages	Workers	involved in st	Man-days idle			
· · · · · · · · · · · · · · · · · · ·				In effect d	uring month	during month		
Month	Beginning in month	In effect during month	Beginning in month (thousands)	Number (thousands)	Percent of total employed 1	Number (thousands)	Percent of estimated working time 2	
1951		!						
January February March April May June July August September October Movember December	442 347 355 367 440 396 450 505 457 487 305 186	593 548 537 540 621 615 644 727 693 728 521 357	237.0 186.0 120.0 163.0 166.0 194.0 284.0 213.0 225.0 248.0 84.0 81.5	260.0 322.0 230.0 222.0 249.0 261.0 345.0 314.0 340.0 365.0 191.0 130.0	0.66 .82 .58 .56 .62 .65 .86 .78 .84 .90 .47	1,270 1,940 1,710 1,890 1,820 1,800 1,880 2,640 2,540 2,790 1,610 1,020	0.15 .26 .20 .23 .21 .21 .22 .28 .33 .30 .19	
Jamuary February May June July August 3	438 403 438 529 518 435 433 494	568 585 614 756 800 719 694 786	212.0 190.0 303.0 1,040.0 363.0 201.0 166.0 228.0	251.0 258.0 359.0 1,170.0 1,200.0 990.0 866.0 380.0	.64 .65 .91 2.94 3.02 2.49 2.20	1,340 1,370 1,610 5,370 8,020 15,000 12,700 2,810	.15 .17 .19 .61 .96 1.80	

TABLE 4 .- - Major issues involved in work stoppages, 1952

·	Work	stoppages be	eginning in 1		Man-day during (all sto	1952
Major issues		Percent	Workers i	nvolved		
	Number	of total	Number	Percent of total	Number	Percent of total
All issues	5,117	100.0	3,540,000	100.0	59,100,000	100.0
Wages, hours, and fringe benefits 1	2,447	47.9	1,450,000	41.1	23,100,000	39.1
Wage increase	1,526 21 80	29.9 .4 1.6	804,000 5,570 116,000	22.7 .2 3.3	13,000,000 109,000 2,480,000	22.0 .2 4.2
insurance benefits Pension and/or social insurance benefits Other	212 45 563	4.1 .9 11.0	267,000 18,000 245,000	7.5 .5 6.9	5,270,000 482,000 1,750,000	8.9 .8 3.0
Union organization, wages, hours, and fringe benefits 1	240	4.7	725,000	20.5	28,100,000	47.6
Recognition, wages and/or hours	106	2.0	17,900	•5	580,000	1.0
and/or hours	30 101 3	.6 2.0 .1	25,200 682,000 320	.7 19.3 (3)	398,000 27,200,000 7,850	.7 45.9 (3)
Union organization	599	11.7	116,000	3.3	1,220,000	2.1
Recognition Strengthening bargaining position Closed or union shop Discrimination Other	403 41 61 35 59	7.8 .8 1.2 .7 1.2	50,500 16,900 8,040 22,000 19,000	1.5 .5 .2 .6 .5	757,000 83,000 115,000 67,800 198,000	1.4 .1 .2 .1
Other working conditions	1,378	26.9	974,000	27.5	5,320,000	9.0
Job security Shop conditions and policies Workload Other 4	695 529 98 56	13.6 10.3 1.9 1.1	308,000 274,000 75,200 317,000	8.7 7.7 2.1 9.0	1,630,000 1,160,000 362,000 2,170,000	2.8 2.0 .6 3.6
Interunion or intraunion matters	334	6.5	256,000	7.2	1,240,000	2.1
Sympathy Union rivalry or factionalism Jurisdiction Union regulations Other	67 79 181 3 4	1.3 1.5 3.5 .1	47,700 41,300 156,000 190 10,000	1.3 1.2 4.4 (3)	186,000 362,000 631,000 470 56,800	.3 .6 1.1 (3)
Not reported	119	2.3	14,300	.4	69,300	.1

"Fringe benefits" has been added to the title only for purposes of clarification. There has been no change from previous years in definition or content of these groups.

TABLE 5 .-- Work stoppages by industry group, 1952

		es beginning n 1952	Man-days idle during 1952 (all stoppages)		
Industry group	Number	Workers involved	Number	Percent of estimated working time 1	
All industries	5,117	2 3,540,000	59,100,000	0.57	
MANUFACTURING	³ 2,665	1,880,000	42,300,000	1.03	
Primary metal industries	~ 288	- 622,000	23,000,000	7.07	
Fabricated metal products (except erdnance, machinery, and	200	022,000	23,000,000	1.01	
transportation equipment)	- 282	~ 111,000	- 2,430,000	-95	
Ordnance and accessories	- 30	18,300	~ 245,000	1.23	
Electrical machinery, equipment, and supplies	- 122	- 100,000		.47	
Machinery (except electrical)	- 323	- 167,000	- 3,990,000	.96	
Transportation equipment	- 199	- 216,000		.53	
Lumber and wood products (except furniture)	- īši		1,240,000	.65	
Furniture and fixtures	- 108	23,000	- 386,000	.43	
Stone, clay, and glass products	- 154	- 63,300	- 810,000	•59	
Textile mill products	95	- 36,500	-1,070,000	. 34	
Apparel and other finished products made from fabrics		3 77	, , ,		
C and similar materials	— 201	- 17,600	~ 213,000	.07	
Leather and leather products	- 65	- 16,700	- 139,000	.14	
->Food and kindred products	- 206	- 127,000	-1,250,000	.32	
Tobacco manufactures	- 5	- 1,300	_ 53,200	.23	
Paper and allied products	- 73	- 22,000		.65	
Printing, publishing, and allied industries	- 32	- 4,100	- 92,400	.05	
Chemicals and allied products	~ 100	- 30,400	- 621,000	.32	
Products of petroleum and coal	- 22	- 58,800	- 1,110,000	1.59	
(Rubber products	- 129	— 154,000	- 912,000	1.31	
Professional, scientific, and controlling instruments;					
photographic and optical goods; watches and clocks	- 23	- 12,600		•35	
Kiscellaneous manufacturing industries	- 94	- 13,200	- 224,000	.18	
NONMANUFACTURING	3 2,452	1,660,000	16,800,000	.27	
Agriculture, forestry, and fishing	~ 14	- 4,700	- 56,000	(4)	
→Mining ⁵	- 650.	- 547,000	-4,310,000	1.92	
-Construction	794	- 634,000	- 6,700,000	1.03	
/Trade	- 397	- 75,800	- 1,050,000	.04	
Trade Finance, insurance, and real estate	- 16	- 4,200	- 300,000	(4)	
Transportation, communication, and other public utilities	406	372,000	4,170,000	-39	
Servicespersonal, business, and other	- 132	_ 14,000	- 193,000	(4)	
Government administration, protection, and sanitation 6	- 49	- 8,100	- 33,400	(4)	
	f			-	

¹ See footnotes 4 and 5, table 1.

² This figure includes duplicate counting where the same workers were involved in more than one stoppage in the year.

³ This figure is less than the sum of the figures below because a few stoppages extending into two or more industry groups have been counted in this column in each industry group affected; workers involved, and man-days idle were divided among the respective groups.

⁴ Not available.

⁵ These figures do not include the "memorial" stoppage in coal mining.

⁶ Stoppages involving municipally operated utilities are included under "Transportation, communication, and other public utilities."

TABLE 7.--Work stoppages by metropolitan area, 1952 1

Metropolitan area	begin	toppages ning in 952	Man-days idle during	Metropolitan area	begin	toppages ning in 952	Man-days idle during
no a opost can area	Number ²	Workers involved	1952 (all stoppages)		Number 2	Workers involved	1952 (all stoppages)
Akron, Ohio	66	80,400	802,000	Kansas City, Mo Kingston-Newburgh-	48	34,300	434,000
Troy, N. Y	40	16,000	431,000	Poughkeepsie, N. Y	13 21	1,270	11,300 22,900
Easton, Pa.	35	21,700	804,000	Los Angeles, Calif	84	71,600	1,060,000
Atlanta, Ga.	25	6,480	125,000	Louisville, Ky.	42 10	35,800	373,000
Augusta, Ga	11 22	21,900	26,200	Madison, Wis	30	1,990	108,000
Beaumont-Port	22	36,300	1,050,000	Miami, Fla.	15	17,800 2,160	16,100
Arthur, Tex.	23	21,400	408,000	Milwaukee, Wis	28	28,200	414,000
Birmingham, Ala	40	38,600	1,050,000	Minneapolis-St. Paul,			
Boston, Mass.	65	11,300	210,000	Minn.	37	12,800	137,000
Bridgeport, Conn	11 12	2,030 500	63,400	Mobile, Ala.	15 10	4,590 950	25,900
Brockton, Mass	70	47,600	4,920 1,380,000	Nashville, Tenn.	ii	1,480	10,900 14,300
Canton, Ohio	18	24,700	735,000	New Haven, Conn	18	3,080	64,400
Charleston, W. Va	27	9,630	48,100	New Orleans, La	25	30,800	515,000
Chattanooga, Tenn	19	7,970	165,000	New York-Northeastern	410	165 000	2 000 000
Chicago, Ilí	150 48	180,000 21,500	5,360,000 354,000	New Jersey	610	165,000 2,120	2,070,000 7,140
Cleveland, Ohio	51	73,800	1,190,000	Oklahoma City, Okla.	13	4,310	18,200
Columbus, Ohio	18	9,910	157,000	Omaha, Nebr	17	14,400	96,200
Davenport, Iowa-Rock Island-	23	23 600	423 000	Paducah, Ky.	34	79,200	278,000
Moline, Ill	16	21,600 6,770	431,000 147,000	Peoria, IIIPhiladelphia, Pa	11 147	2,660 112,000	19,200 1,290,000
Denver, Colo	29	14,700	129,000	Phoenix, Ariz.	12	2,620	36,300
Detroit, Mich.	186	235,000	2,450,000	Pittsburgh, Pa	137	154,000	760,000,
Duluth, MinnSuperior,	25	6 100	22/ 200	Portland, Oreg.	17	3,660	66,600
Wis Elmira, N. Y	25 10	6,400 1,280	226,000 18,000	Providence, R. I	30 13	4,450 2,510	108,000 65,100
Krie, Pa	24	3,700	38,400	Reading Pe	35	7 220	120 000
Evansville, Ind.	18	6,620	51,900	Reading, Pa	15 16	7,220 2,460	128,000 43,700
Galveston, Tex	11	5,410	81,700	Rockford, Ill.	10	3,650	149,000
Grand Rapids, Mich	23 16	5,380 1,520	44,000 50,700	St. Louis, MoEast St. Louis, Ill.	118	60,300	640,000
Houston, Tex	19	16,400	372,000	Sacramento, Calif.	12	7,440	69,500
Huntington, W. VaAshland,			J,, 000	Salt Lake City, Utah	16	6,480	24,800
Ку	21	14,000	420,000	San Diego, Calif	ü	2,260	25,200
Indianapolis, Ind	15	5,400	126,000	San Francisco-Oakland,			
Jackson, Mich.	11	7,130	22,700	Calif.	86	75,800	2,060,000
Johnstown, Pa	13	4,030	114,000	San Jose, Calif	10	8,290	100,000

TABLE 7. -- Work stoppages by metropolitan area, 19521- Continued

Metropolitan area	Work stoppages beginning in 1952		Man-days idle during	Metropolitan area	begin	toppages ning in 952	Man-days idle during 1952 (all
	Number 2	Workers involved	1952 (all stoppages)		Number ²	Workers involved	stoppages)
Scranton, Pa	15	4,640 12,400 2,890 280 6,690	65,100 248,000 44,200 2,340 59,300	Topeka, Kans	10 16 17 13 17	1,390 12,000 3,840 2,820 4,590	11,400 305,000 58,000 185,000 30,300
Stamford-Norwalk, Conn. Syracuse, N. Y. Takoma, Wash. Tampa-St. Petersburg, Fla. Terra Haute, Ind. Toledo, Chio	10	2,770 7,520 2,160 1,030 1,550 16,000	30,500 54,800 45,900 7,440 53,200 176,000	Wheeling, W. VaSteubenville, Ohio Wilkes Barre-Hazleton, Pa Wilmington, Del. Worcester, Mass. York, Pa. Youngstown, Ohio	41 26 11 11 18 80	26,100 5,340 2,670 5,330 4,130 73,900	814,000 89,100 78,600 224,000 41,000

¹ The table includes data for each of the metropolitan areas that had 10 or more stoppages in 1952. Beginning with this year data are tabulated separately for 182 metropolitan areas. The information for earlier years was confined to city boundaries. The metropolitan areas come principally from the lists of Standard Metropolitan areas compiled by the Bureau of the Budget as of January 28, 1949 and June 5, 1950. A few additional areas were added, including some where major cities have been included in the strike series in previous years. Some metropolitan areas include counties in more than one State and hence an area total may exceed the total for the State in which the major city is located (e.g., the Chicago metropolitan area, which includes Cook, Du Page, Kane, Lake and Will Counties, Ill., and Lake County, Ind., exceeds the Illinois total).

Lists of these areas and their limits are available upon request from the Division of Wages and Industrial Relations,

Bureau of Labor Statistics.

2 In this table, except as noted below, intermetropolitan area stoppages are counted separately in each area affected, with the workers involved and man-days idle allocated to the respective areas. In the following stoppages it was impossible to secure the information necessary to make such allocations, and hence they are not included in the figures for any metropolitan area: (1) The nationwide stoppage of Western Union Telegraph Co. employees in April affecting approximately 32,000 workers, (2) the strike of about 3,700 brick and clay workers in Indiana, Ohio, and Fennsylvania in May, (3) the stoppage of about 9,000 maritime workers at West Coast ports in May, (4) the strike of 700 employees of D. A. Schulte Cigar Stores in eighteen States in June, (5) the small brief strike in early September of Chicago and Illinois Midland Railroad Co. employees in the Peoria area, (6) the stoppage of approximately 12,000 longshoremen and maritime workers at West Coast ports in September, and (7) the strike of about 500 maritime workers at East, West, and Gulf Coast ports early in November.

TABLE 8 .- Work stoppages by affiliation of unions involved, 1952

		Stoppages be	Man-days idle during 1952				
Affiliation of union		Percent	Workers	involved	(all stoppages)		
	Number	of total	Number	Percent of total	Number	Percent of total	
Total	5.117	100.0	1 3,540,000	100.0	59.100.000	100.0	
American Federation of Labor Congress of Industrial Organizations Unaffiliated unions	2,568 1,377 993 14	50.2 26.9 19.4 .3	1,150,000 1,580,000 710,000 8,060	32.4 44.7 20.1 .2	15,400,000 36,300,000 5,890,000 158,000	26.1 61.3 10.0	

TABLE 9.—Work stoppages by number of workers involved, 1952

l l		Stoppages beg	inning in 1952		Man-days idle during 1952		
		Percent	Workers	involved 1	(all stoppages)		
Number of workers	Number of total		Number	Percent of total	Number	Percent of total	
All workers	5,117	100.0	3,540,000	100.0	59,100,000	100.0	
6 and under 20	695 1,769 1,081 691 411 397 38 35	13.6 34.6 21.1 13.5 8.0 7.8 .7	8,340 88,000 170,000 240,000 286,000 801,000 255,000 1,690,000	0.2 2.5 4.8 6.8 8.1 22.6 7.2	139,000 1,260,000 2,220,000 3,990,000 3,560,000 8,630,000 3,290,000 36,900,000	0.2 2.1 3.7 5.2 6.0 14.6 5.6	
			1 1		İ		

¹ The figure on number of workers includes duplicate counting where the same workers were involved in more than one stoppage in the year.

TABLE 10.--Work stoppages by number of establishments involved, 1952

		Stoppages be	Man-days idle			
Number of establishments		Percent	Workers involved 2		during 1952 (all stoppages)	
involved 1	Number of total		Number	Percent of total	Number	Percent of total
All establishments	5,117	100.0	3,540,000	100.0	59,100,000	100.0
1 establishment	3,904 662 190 350	76.4 12.9 3.7 6.8	1,310,000 306,000 172,000 1,750,000 2,440	37.1 8.6 4.9 49.3	12,100,000 4,560,000 4,200,000 38,100,000 31,700	20.6 7.7 7.1 64.5

TABLE 11. -- Analysis of individual work stoppages involving 10,000 or more workers, 1952 *

Beginning date	Approximate duration (calendar days) 1	Establishment(s) and location	Union(s) involved ²	Approximate number of workers involved	Major terms of settlement 3
Jan. 2	(4)	Armour and Co., Swift and Co., 14 States: Ala., Colo., Ga., Ill., Ind., Iowa, Kans., Minn., Mo., Nebr., N. J., Okla., Tex., Wis.	United Packinghouse Workers (CIO)	30,000	Armour and Co., on Feb. 3, agreed to: a 6-cent hourly wage increase, retroactive to Dec. 17, 1951; additional increases to women employees in some plants to reduce wage differentials between men and women; and narrowing of interplant wage differentials. Swift and Co. agreed to similar increases later in the month.
Feb. 1	59	Trucking industry, 14 South- east, Southwest, and Mid- western States: Ala., Fla., Ga., Ky., Miss., Tenn., Va., Ohio, Ark., Kans., La., Mo., Okla., Tex.	Int'l Bro. of Teamsters (AFL)	13,000	Increase of 19 cents in hourly rates; 3/h-cent increase in mileage rates; 6 paid holidays; extension of welfare benefits to families of union members.
Feb. 26	39	B. F. Goodrich Co., Akron, Ohio	United Rubber Workers (CIO)	615,000	Agreement on an NLRB representation election for office employees, withdrawal of union's charges of unfair labor practices, and return of office employees to their jobs without discrimination.
Mar. 3	1	F. H. McGraw and Co., Atomic Energy Commission con- struction project, Paducah, Ky.	Sheet Metal Workers (AFL)	11,500	Union and Atomic Energy Com- mission referred to the U.S. De- partment of Labor for ruling in the dispute over assignment of erection of warehouse bins and racks to em- ployees of the plant operators.
Mar. 9	7 <u>1,</u>	Railroads New York Central; Terminal Railroad Associa- tion of St. Louis; and others, (11 States)	Bro. of Locomotive Engineers, (Ind.); Bro. of Locomotive Firemen and En- ginemen, (Ind.); Order of Railway Conductors (Ind.)	41,000	Workers returned to their jobs in compliance with restraining or- der issued by a United States dis- trict court.
Mar. 10	8	F. H. McGraw and Co., Atomic Energy Commission construction project, Paducah, Ky.	AFL Building Trades Unions	12,000	The "wildcat" strike was set- tled with agreement on changes in the second-shift schedule.
6 r. 26	1	New Jersey Bell Telephone Co., New Jersey, statewide	Telephone Workers Union of New Jersey (Ind.)	11,000	Weekly wage increases ranging from \$3.50 to \$6.50 for plant employees, and from \$3.50 to \$5 for accounting employees.
(ar. 28	j.	Westinghouse Electric Corp., E. Pittsburgh, Pa.	Int'l Union of Elec- trical, Radio and Machine Workers (CIO)	13,000	Seniority issue to be adjusted by negotiations between employer and union after resumption of work.
tar. 28	8	Goodyear Tire and Rubber Co., Akron, Ohio	United Rubber Workers (CIO)	16,000	Reinstatement of employees suspended as result of dispute over job specifications.
far. 31	60	Construction industry, San Francisco Bay area, Calif.	United Bro. of Car- penters and Joiners (AFL)	35,000	A 15-cent hourly wage increase retroactive to March 1, 1952; a 7½-cent per man-hour employer contri-

TABLE 11. -- Analysis of individual work stoppages involving 10,000 or more workers, 1952 * - Continued

Beginning date	Approximate duration (calendar days) ¹	Establishment(s) and location	Union(s) involved ²	Approximate number of workers involved ²	Major terms of settlement ³
Apr. 3	53	Western Union Telegraph Co., Nationwide	Commercial Tele- graphers Union (AFL)	32,000	Workweek for employees working in excess of 40 hours reduced to 40 with no reduction in weekly pay. Employees already working 40 hours a week received wage increase of 10 cents an hour. Agreement on an agency shop clause which provided that union membership would not be compulsory but all employees would be required to pay union dues as a "service charge" for the union's bargaining activities.
Apr. 7	8 19	Western Electric Co., Nationwide; Michigan Bell Telephone Co.; New Jersey Bell Telephone Co.; Pacific Telephone and Telegraph Co.; Bell Telephone Laboratories; Ohio Bell Telephone Co.	Communications Workers (CIO)	⁹ 150,000	Wage increases of varying amounts. For details see United States Department of Labor, Bureau of Labor Statistics Monthly Report, Current Wage Developments, No. 53, April 1952, pp. 51-53.
Apr. 16	31	Construction industry, Milwaukee area, Wis.	AFL Building Trades Unions	18,000	Wage increases of $9\frac{1}{2}$ to $11\frac{1}{2}$ cents an hour plus a 5-cent per manhour employer contribution to a health and welfare fund.
Apr. 29	10 ₅₇	Lumber industry, Calif., Oreg., Wash., Idaho, and Mont.	Int'l Woodworkers (CIO)	45,000	A $7\frac{1}{2}$ -cent hourly general wage increase and various fringe benefits.
Apr. 29	11 59	Steel industry, Nationwide	United Steelworkers (CIO)	560,000	A 2-year agreement providing: A general hourly wage increase of 12.5 cents in the lowest job rate, retroactive to March 1, 1952, plus a widening of the increments between job classes by half a cent an hourthe combined increases averaging 16 cents an hour; a further 5-cent hourly increase in Southern plants; shift differentials increased to 6 and 9 cents; establishment of 6 paid holidays; 3 weeks' vacation after15 years (formerly 25 years); a union security clause that requires new employees to apply for union membership at the time of hiring, but permits cancellation of the application between the 15th and 30th day of work by written notification to the employer; and a wage reopening on June 30, 1953.
Apr. 30	1 2 32	Oil and natural gas companies, Nationwide	Oil workers Int'l Uniom (CIO); Central States Petroleum Union (Ind.) 13	58,000	Hourly wage increase of 15 cents in general; shift differentials increased from 4 and 6 to 6 and 12 cents. Varying provisions for making part of the wage increases retroactive or for lump-sum payments in lieu of retroactivity.
May 1	23	Construction industry, New Orleans, Ia.	AFL Building Trades Unions	15,000	Wage increases ranging from 15 to $27\frac{1}{2}$ cents an hour.

TABLE 11.--Analysis of individual work stoppages involving 10,000 or more workers, 1952 * - Continued

Beginning date	Approximate duration (calendar days) 1	Establishment(s) and location	Union(s) involved 2	Approximate number of workers involved 2	Major terms of settlement 3
мау б	1 4 32	Construction industry, 42 northern and central California counties	United Bro. of Carpenters and Joiners (AFL)	45,000	A 15-cent hourly wage increase retroactive to May 12, 1952; an additional 6-cent hourly wage increase to eliminate wage differential with four San Francisco Bay area counties, effective Feb. 23, 1953; and 7½-cent man-hour employer contributions to a health and welfare fund, effective March 1, 1953.
May 12	23	Construction industry, Detroit area, Mich.	AFL Building Trades Unions	70,000	One-year contract providing a general 8-cent hourly wage increase with the first full payroll after Wage Stabilization Board approval, an additional 5-cent man-hour wage increase effective Sept. 1, 1952, and an employer contribution of 5 cents a man-hour for health and welfare insurance.
Мау 26	1	Westinghouse Electric Corp., E. Pittsburgh, Pa.	Int'l Union of Electrical, Radio and Machine Workers (CIO)	13,000	Workers returned without formal settlement.
June 2	2	Republic Aviation Corp., Farmingdale and Port Washington, N. Y.	Int'l Ass'n of Machinists (AFL)	14,000	Workers returned without formal settlement.
June 2	1580	Carpet and rug manufacturers, New York, New Jersey, and Massachusetts	Textile Workers Union (CIO)	12,000	Agreements generally provided for hourly wage increases of 9 cents for piece workers, and 10 cents for hourly paid employees, and various fringe benefits.
June 25	8	F. H. McGraw and Co., Atomic Energy Commission construc- tion project, Paducah, Ky.	Hod Carriers, Build- ing and Common Laborers (AFL)	18,000	Workers agreed to return to their jobs after an international union official intervened in the wage dispute.
July 19	314	Timken Roller Bearing Co., Canton, Mt. Vernon, Columbus, Wooster, and Zanesville, Ohio	United Steelworkers (CIO)	13,000	A 10-percent wage increase (average 16.7 cents hourly); a union security clause; fringe benefits similar to those included in the union's contracts with the major steel producers; and a revised seniority system.
Aug. 11	10	F. H. McGraw and Co., and M. W. Kellogg Co., Atomic Emergy Commission construc- tion project, Paducah, Ky.	United Plumbers and Steamfitters; Int'l Bro. of Teamsters; United Bro. of Carpenters and Joiners (AFL)	14,000	The unauthorized stoppage ended after the Atomic Energy Labor Relations Panel assisted employers and unions in adopting a "Declaration of Policy" relating to unauthorized work stoppages. 16
Aug. 18	13	B. F. Goodrich Co. Plants, Ohio, Mich., Tenn., Calif., Okla., Pa., N. J., and Ala.	United Rubber Workers (CIO)	16,000	A 10-cent hourly wage increase, union shop, a company security-union responsibility provision aimed at reducing illegal work stoppages, liberalized minimum incentive guarantees, holiday pay provisions and other fringe benefits.

TABLE 11. -- Analysis of individual work stoppages involving 10,000 or more workers, 1952 * - Continued

			 	Γ	
Beginning date	Approximate duration (calendar days) 1	Establishment(s) and location	Union(s) involved 2	Approximate number of workers involved 2	Major terms of settlement 3
Aug. 21	90	International Harvester Co., Ill., Ind., and Ky.	Farm Equipment- United Electrical, Radio and Machine Workers (Ind.)	22,000	A general hourly wage increase of 7 cents for hourly and piece-rated employees; additional increases in rates ranging from 1 to 5 cents an hour for some grades.
Sept. 2	17 8	Bituminous-coal mines, Western Pennsylvania	United Mine Workers (Ind.)	13,000	Workers returned to their jobs without formal agreement.
Sept. 6	6	National Association of Manufacturers of Pressed and Blown Glassware, Ind., Ohio, Pa., W. Va., Calif.	American Flint Glass Workers Union (AFL)	11,000	General wage increase of 10 cents an hour, increased shift differentials and 3-week vacations for workers with 15 years of service.
Sept. 8	21	Lockheed Aircraft Corp., Burbank, Calif.	Int'l Ass'n of Machinists (AFL)	23,000	Following an appeal by the President for termination of the stoppage "in the interest of national defense," an interim agreement was reached by the company and the union. It provided for resumption of production under terms of the expired contract pending the negotiation of a final settlement with the aid of the Federal Mediation and Conciliation Service.
Sept. 10	1	Shipping industry, West Coast	Int'l Longshore- men's and Ware- housemen's Union (Ind.)	12, 00 0	Workers returned without for- mal settlement after a stoppage in protest to a court decision uphold- ing the perjury conviction of Harry Bridges, I.L.W.U. president.
Sept. 15	14	Douglas Aircraft Co., El Segundo, Calif.	Int'l Ass'n of Machinists (AFL)	11,000	Same as Lockheed Aircraft Corp. settlement above.
Oct. 6	1 4	Construction industry, Cleveland area, Ohio	AFL Building Trades Unions	30,000	Workers returned to their jobs in compliance with an order issued by the Building Trades Council. The dispute was referred to the National Joint Board for Settlement of Juris- dictional Disputes.
Oct. 13	18 15	Bituminous-coal mines, Nationwide	United Mine Workers (Ind.)	270,000	In compliance with a Presidential request, the president of the United Mine Workers urged the workers to return to their jobs pending review of the WSB ruling denying part of wage increase.
Nov. 10	1	Miller Electric Co., AEC project, Aiken and Barnwell Counties, S. C.	Technical Engineers (AFL)	19 18,000	Workers returned without formal settlement.

¹ Includes nonwork days, such as Saturdays, Sundays, and established holidays. Only normally scheduled workdays are used in computing strike idleness.

"Workers involved" in the maximum number made idle for one shift or longer in establishments directly involved in a stoppage. In those instances in which idleness fluctuates during the strike, the actual number of workers idle on varying dates is used in commuting the man-days of idleness. This figure does not measure the indirect or secondary effects on

The unions listed are those directly involved in the dispute. In union rivalry or jurisdictional disputes all the unions involved are listed although one or more may not actually participate in the strike. The number of workers involved may include members of other unions or nonunion workers idled by the dispute in the same establishments.

FOOTNOTES: TABLE 11 - Continued

⁶This figure represents the number of workers idle on February 28, when production workers observed picket lines established by office workers. Prior and subsequent to this date the number of idle workers fluctuated between several hundred and about 10,000 until the stoppage ended on April 4.

7 Most workers returned to their jobs on March 12, but employees of the New York Central System in Toledo, Ohio, and

Elkhart, Indiana did not return until March 13.

⁶The companies and the union reached agreement on the following dates: Michigan Bell Telephone Co., April 11; Ohio Bell Telephone Co., April 14; New Jersey Bell Telephone Co., April 15; Western Electric Co., Installation Division, April 19; Pacific Telephone and Telegraph Co., April 20; Bell Telephone Laboratories, April 23; Western Electric Co., Queensboro Shope, Manufacturing Division, April 24; Western Electric Co., Sales Division, April 25.

⁹A larger number of workers was idled for less than a full shift as the result of the intermittent picketing technique used by the Communications Workers of America in this stoppage. A majority of the 150,000 workers involved for

a full shift or more returned to their jobs by April 20 after major agreements were reached.

10 Most of the workers had returned to their jobs by the end of May after settlements were reached with individual em-

ployers or employer groups on various dates in May. The last settlements were reached on June 24.

11The strike bagan April 29, 1952 when U. S. District Court Judge David A. Pine ruled that the President's seizure of the steel mills on April 8 was illegal. The union ordered the workers to return to their jobs, on May 2, in response to the President's appeal after the U. S. Court of Appeals for the District of Columbia had restored Federal control of the mills, pending a decision by the U. S. Supreme Court.

The union ordered the workers to strike again, on June 2, immediately after the U. S. Supreme Court held, in a 6 to 3

decision, that the President had exceeded his constitutional authority ordering seizure of the steel industry.

The union and six major steel companies --United States Steel, Bethlehem, Republic, Jones and Laughlin, Youngstown Sheet and Tube, and Inland--reached an interim agreement on basic issues on July 24. On July 26, following an agreement affecting iron ore miners, the union ordered employees of the major steel companies to return to their jobs. The strike continued at some mills of smaller companies until individual settlements were reached. By August 15 workers at most of the smaller companies had returned to their jobs, but a few mills were idle until the end of August.

12 About 90 percent of the workers involved in the stoppage had returned to their jobs by the end of May. The major agreements were reached during the last 2 weeks of May; the last settlement was reached in the first week of August.

13 Some AFL affiliates participated in negotiations prior to the stoppage but were not involved in the stoppage.

14 Although the stoppage began May 6, a majority of the workers involved were idle only from May 12 to May 27; smaller numbers of workers were idle before and after these dates.

15 Companies reached agreement with the union on various dates. The last settlement was reached on August 20.

16The "Declaration of Policy" provides: If the contractor and union agree that an existing work stoppage is unauthorrized, radio and newspaper announcements are to be employed to advise union members to return to work. Union members failing to carry out these instructions are subject to discipline by the company and the unions.

17 The strike began at four mines of Jones and Laughlin Steel Co., idling about 3,000 workers, on September 2. It spread to mines of other companies on September 8, involving a total of 10,000 other workers.

18 The strike began at several Illinois mines on October 13. By October 16, approximately 100,000 workers were idle.

The strike continued to spread and reached nationwide proportions on October 20, involving 270,000 miners.

19 Employees of other contractors were idled by picket lines established by members of Technical Engineers (AFL).

* Information in this table except major terms of settlement is based primarily on replies from the parties, supplemented by a variety of sources. In most cases the terms of settlement are compiled from the negotiated

agreement or from newspaper and other secondary sources.

TABLE 12.—Duration of work stoppages ending in 1952

	Stopp	oages	Workers i	nvolved	Man-days	idle
Duration	Number	Percent of total	Number 1	Percent of total	Number	Percent of total
All periods	5.096	100,0	3,540,000	100,0	259,400,000	100.0
1 day 2 to 3 days 4 days and less than 1 week	639 916 784	12.5 18.0 15.4	256,000 415,000 471,000	7.2 11.7 13.3	256,000 828,000 1,510,000	0.4 1.4 2.5

TABLE 13.-Method of terminating work stoppages ending in 1952

	Stop	pages	Workers i	nvolved	Man-days	idle
Method of termination	Number	Percent of total	Number 1	Percent of total	Number	Percent of total
All methods	5.096	100.0	3.540.000	100.0	2 59,400,000	100.0
Agreement of parties reached — Directly Mith assistance of Government agencies With assistance of non-Government mediators or agencies Terminated without formal settlement Employers discontinued business Not reported	1,573 39 922	46.0 30.9 .8 18.1 1.0 3.2	960,000 2,090,000 44,800 417,000 2,850 33,100	27.1 58.8 1.3 11.8 .1	6,480,000 50,100,000 269,000 1,820,000 148,000 577,000	84.3

¹The figure on number of workers includes duplicate counting where the same workers were involved in more than one stoppage in the year.

²See footnote 2, table 12.

TABLE 14. -- Disposition of issues in work stoppages ending in 1952

	Stop	pages	Workers i	nvolved	Man-days	idle
Disposition of issues	Number	Percent of total	Number 1	Percent of total	Number	Percent of total
All issues	5,096	100.0	3,540,000	100.0	2 59.400.000	100.0
Issues settled or disposed of at termination of stoppage ³ Some or all issues to be adjusted after resumption of work -	4,082	80.0	2,620,000	73.8	52,500,000	88.4
By direct negotiation between employer(s) and union	515	10.1	330,000	9.3	1,890,000	3.2
By negotiation with the aid of Government agencies	60	1.2	365,000	10.3	2,800,000	4.7
By arbitration	126	2.5	66,000	1.9	739,000	1.2
By other means 4	120	2.4	128,000	3.6	624,000	1.1
Not reported	193	3.8	39,200	1.1	810,000	1.4

¹The figure on number of workers includes duplicate counting where the same workers were involved in more than one

Included in this group are the cases referred to the National or State labor relations boards or other agencies for

decisions or elections.

stoppage in the year.

²See footnote 2, table 12.

³Includes (a) those strikes in which a settlement was reached on the issues prior to return to work, (b) those in which the parties agreed to utilize the company's grievance procedure, and (c) any strikes in which the workers returned without formal agreement or settlement.

Appendixes

Appendix A includes tables presenting work-stoppage data by specific industries, by industry groups and major issues, and by States with 25 or more stoppages during the year. Appendix B includes a summary analysis of the steel stoppage.

Appendix C includes a brief summary of the methods of collecting strike statistics.

Appendix A

TABLE A .-- Work stoppages by specific industry, 1952

	Stoppage	Stoppages beginning	Man-days		Stoppage	Stoppages beginning in 1952	Man-days idle
Todostro	1	7,7,7	during 1952	Industry		1	during 1952
	Number	Workers involved	(all stoppages)		Number	tpacloaut	stoppages)
All industries	25,117	2 5,117 3,540,000	59,100,000	Manufacturing-Continued			
				Transportation equipment	2199	216,000	2,230,000
Manufacturing	2,665	1,880,000	42,300,000	equipment	7	102,000	684,000
Primary metal industries	2 288	622,000	23,000,000	Aircraft and parts	3 8	8 19 20 20 20 20 20 20 20 20 20 20 20 20 20	500,000 500,000
Blast furnaces, steel works,	105	530,000	20,400,000	Railroad equipment	ដ,	13,500	77,000
Iron and steel foundries	88	34,500	623,000	Motorcycles, bicycles, and parts	¥	3	Own 6 **
Primary smelting and relining of nonferrous metals	15	6,630	93,100	the state of the s			
Secondary smelting and refining		9,5	3,690	furniture)	2131	64,500	1,240,000
of nonferrous metals and alloys	`	<u> </u>		Logging camps and logging contractors	25	2,58 2,58 2,58 3,68 3,68 3,68 3,68 3,68 3,68 3,68 3,6	251,000
nonferrous metals	ឧ	13,300	737,000	Sawmills and planing milis		20,600	
Nonferrous foundries		31,700	1.050,000	structural wood products	ឧឧ	3,530	236,000
industries	1	•	- facility	Miscellaneous wood products		989 99	14,500
Fabricated metal products (except				Towns trees and Circuition	108	23,000	386,000
ordnance, machinery, and transportation	2 282		2,430,000	Household furniture	2:	13,800	236,000
Th cans and other tinware	#	5,930	91,900	Office furniture	=	3,230	33,700
Cutlery, hand tools, and general	8	8,040	202,000	furniture	*	1,540	19,400
Heating apparatus (except electric)	07		258.000	Partitions, shelving, Lockers, and office and store fixtures	:a	7,000	86,400
and plumbers' supplies	8		1,100,000	Window and door screens, shades, and	,	017	10.200
Metal stamping, coating, and	٤/		115,000	venetian bilnds	*	}	
Lighting fixtures	6		14,100	4	216/	900	810.000
Rabricated wire products	56	10,900	304,000	Glass and glassware, pressed or blown	12	7,88	000,011
products	ĸ	10,500	341,000	Glass products made of purchased glass		8.8	3,690
				Structural clay products	3;	13,700	177,000
Ordnance and accessories	8	18,300	245,000	Pottery and related products	_	380	38,600
Gums, howitzers, motors, and related	7		5,550	Cut-stone and stone products		2,130	117,000
Ammunition, except for small arms	8,	ਸ <u>਼ੰ</u> '	00,90	Abrasive, asbestos, and miscellaneous	56	7.420	154,000
Tanks and tank components	<u> </u>		3 1 1 1 1 1 1 1 1 1 1	יייייייייייייייייייייייייייייייייייייי			
elsewhere classified	4	1,440	15,400	Tertile-mill products		36.500	1,070,000
				Yarn and thread mills (cotton, wool,	-		
Electrical machinery, equipment, and		2	9.	silk, and synthetic fiber) Broad_sower fabric milla (cotton.	1	0.00°	mk*/.c
<pre>gupplies</pre>	4	1		wool, silk, and synthetic fiber)	8	5,530	172,000
distribution and industrial	- 22			mills (cotton, wool, silk, and			
Electrical appliances	**	4,270	120,000	synthetic fiber)		25	1,740
Insulated wire and cable	<u> </u>			Dyeing and finishing textiles		•	200
vehicles, sircraft, and railway			,,,	(except knit goods)	<u>-</u>	2,340	63,700
locomotives and cars	9	3,630	00,17	coverings		18,300	652,000
Communication equipment and related				Hats (except cloth and millinery)	N 0	28	25.000
products Miscellaneous electrical products	<u> </u>	1,60	30,80				
				Apparel and other finished products made			3
Machinery (except electrical)	2 323	167,000	3,990,000	from fabrics and similar materials Menm., youths', and boys' suits,	સ 	17,600	213,000
Agricultural machinery and				coats, and overcoats	to	1,090	4,570
tractors	<u>*</u>		-	work clothing, and allied garments	7	5,650	8,50
and equipment	35	10,60	303,000	Women's and misses' outerwear			000,000
Metallorking magninery	` -	-	_		*		10.500

TABLE A .-- Work stoppages by specific industry, 1952 - Continued

Mechanical measuring and controlling instruments	Laboratory, scientific, and engineering instruments (except surgical, medical,	Professional, scientific, and controlling instruments; photographic and optical goods; watches and clocks	classified are exercis	Rubber products	and coal products of performs	Paying and roofing materials	Petroleum refining	Products of retroleus and coal	industrial chemical products and	Vegetable and animal cills and fats Nicolary charitals including	Gram and wood chemicals	raints, variables, inorganic color pig- and enamels; inorganic color pig-	polishing preparations, and sulfomated oils and assistants	Drugs and medicines	Chemicals and allied products Industrial inorganic chemicals Industrial organic chemicals	printing trade	Commercial printing Lithographing Commercial industries for the	Periodicals	Printing, publishing, and allied industries	paper products	Paperboard containers and boxes Pulp goods and miscellaneous converted	Paper coeting and glasing Envelopes Paner bass	Paper and allied products Pulp, paper, and paperboard mills	Cigare	Tobacco manufactures	Miscellaneous food preparations and kindred products	Confectionery and related products Beverage industries	Bekery products	Canning and preserving littles, vegetables, and sea foods	Meat products Dairy products	Food and kindred products	Handbags and small leather goods Miscellaneous leather goods	Footwear (except rubber)	Leather and leather products	Manufacturing-Continuou		Industry
7	_	23	%	25	+	#"	, 5 l	8	¥	00 \	o = č		+	9	06 21 001	٠,	V1 ~	a no t	 	15	¥	8 P W	ខ្លួ	-	۳.	9	%F	- 25 !	よな	57 7	200	ω o.	" Б	~ &&		Mumber	toppage
3,670	» 8	12,600	14,000	154,000	100	50	.¥. 700	5 5 5 6 7	1.00	1,300	3 75 1	- 2 5	680	8,220	30,400 7,810	650	1,120	530	1,090	2,220	1,460	25,010	13,900	1,240	1,290	1,440	1,650	19,100	1.8 0#6,8	73,200 840	127,000	1,020	13,300	007, 007, 007,		Workers involved 1	Stoppages beginning in 1952
161,000	8	297,000	149,000	764,000	630	5,280	972,000	1.110.000	18.000		1,730		76,600	47,900	621,000 126,000 253,000	6,090	86,±00	1,00	8, 18, 18, 18, 18, 18, 18, 18, 18, 18, 1	63,200	71,800	076 081 00#′22	815,000 657,000	52,900	53,200	7,570	28,28, 000,48,	192,000 5,530	13,000	11,500	1,250,000	17,600 260	24,50 000,42	139,000 13,100 860		(all stoppages)	Man-days idle during 1952
Governmentadministration, protection, and sanitation 3	Miscellaneous	Amusement and recreation	Barber and beauty shops Business services Anthony in a services and darages	Laundries	Services personal, business, and other Hotels and other lodging places	Miscellaneous	Communication	Water transportation	Notortruck transportstion	(city and suburban)	Railroads	Transportation, communication, and	Insurance	Finance, insurance, and real estate	Trade Wholesale Retail	Miscellaneous	Building	Construction	Crude perroteum and natural gas production Formetallic and quarrying	Anthracite Bituminous-coal	Mining	Agriculture	Agriculture, forestry, and fishing	Nonmanufacturing	Miscellaneous manufacturing industries	(except precious metal)	Costume jewelry, costume novelties, buttons, and miscellaneous notions	Musical instruments and parts Toys and sporting and athletic goods .	Miscellaneous manufacturing industries . Jewelry, silverware, and plated ware .	Watches, clocks, clockwork-operated	Ophthalmic goods Photographic equipment and supplies	Surgical, medical, and dental instruments and supplies	clocks - Continued Optical instruments and lenses	Professional, scientific, and controlling instruments; photographic and optical goods; watches and	Manufacturing-Continued		Industry
5	₽.5	J = 0\				<u>پې</u>	<u>د</u> 8	43 7		£8	15		۲.	16	21 T887	ω	8 2 1 3	70.	17	%‡	888 898	0,0	, 	2,452		K K		₽+		N	μw	7	N			Number	Stoppages in
8,100	760	8 2 15	1,990	2,270	011,000 000,41	3,280	182,000	39,800	90,2 90,7 90,7	17,700 5,850	148,5co	372.000	4,250	4,25 0	36,500 36,500	950	24,500 000,000 000,000	900 489	2,950	172,000 172,000	547,000 35,700	3,470	4,740	1,660,000	5,870	2,780		1,700	13,200 270	3,530	250 250	2,640	78			Workers involved 1	Stoppages beginning in 1952
33,400		18 800 800 800								370,000 271,000	265,000	4.170.000	16,300	300,000	1,050,000 1,82,000 566,000		5,910,000		94.000 45,600		1,300,000		56,000	16,800,000	116,000	30,500		49,300	000, 452 000, 452	96,100	1,250 1,250	24,500	3,980			(all stoppages)	Man-days idle during 1952

TABLE B. ---Mork stoppages by industry group and major issues, 1952

	Stoppages	Stoppages beginning	Man-days		Stoppage	Stoppages beginning in 1952	Man-days 1dle
Industry group and major issues			during 1952	Industry group and major issues		Workers	during 1952 (all
	Number	Workers involved 1	stoppages)		Number	involved 1	stoppages)
All industries	5,117	3,540,000	59,100,000	All manufacturing industries - Continued	751	63,300	810,000
Wages, hours, and frings beneilts Union organization, wages, hours, and	7,44	minc#1	200 001 50	Wages, hours, and fringe benefits 2	&	34,300	7,88,000
frings benefits 2	266	116,000	1,220,000	fringe benefits	ឧទ	4,130	190,000
Other working conditions		974,000	5,320,000	Union organization	ጸጀ	1,58	113,000
Interunion or intraunion matters Not reported		7,30	006,69	Interunion or intraunion matters	40	780	3,190 1,330
All mamifacturing industries	3 2,665	1,880,000	42,300,000	TOTAL TOTAL	`		
Wages, hours, and fringe benefits?	1,393	701,000	12,200,000	Tartile mill products		36,500	1,070,000
Union organization, wages, hours, and frings banefits?	506	674,000	26,700,000	Wages, hours, and fringe benefits 2	**	25,400	000,698
Union organisation	283	65,900	2,120,000	fringe benefits 2		1,190	76,200
Other working conditions	8	28,900	236,000	Union organization		1,590	43,400
Not reported	55	5,980	36,500	Other working conditions Interunion or intraunion matters	1 04	2,920	72,500
Primary metal industries	288	622,000	23,000,000	Not reported		& &	1,750
Wages, hours, and frings benefits "	₹	am'o/	20060000	Apparel, etc. 5	헍	17,600	213,000
frings benefits 2	ង:	495,000	21,200,000	Mages, hours, and fringe benefits 2 Thien pressivation, wages, hours, and	84	£.,	006*11.
Union organisation	វគ្គ	42,300	215,000	frings benefits 2	٠,	1,750	000,97
	00 to	099,4	007,11	Union organization	3 %	3,6	17,800
Not reported	,			Interunion or intraunion matters	₹.	97.	2,20
Fabricated metal products 4	¥ 3	111,000	839,000	Not reported	3	3	2064
Union organization, wages, hours, and	;	, ,,	320 000	Teather and leather products	- 59	16.700	139,000
fringe benefits "	48	86,6	30,600	Wages, hours, and fringe benefits 2	£	10,800	86,300
Other working conditions	3,5	2, 2, 2, 2, 2, 2, 3, 3, 3, 3, 3, 3, 3, 3, 3, 3, 3, 3, 3,	25,28 29,68	Inion organisation, wages, nours, and fringe benefits ?		087	16,700
Not reported	- 100	370	5,370	Union organization	98	7.280	3 3 3 3 3
Ordnance and accessories	8,	18,300	245,000	Internation or intraumion matters	w 0	2,52	078
Wages, hours, and fringe benefits Twich organization, wages, hours, and	4	2006	2006 \$10.2		' }		
fringe benefits 2	6	3,670	16,900	Food and kindred products	5 g	27,000	757,000
Other working conditions Interunion or intraunion matters		500,1	2,500	Union organization, wages, hours, and	· F	4 440	
Fleeteles machineme anniment				Union organization	12	11,200	000,611
and supplies	221	100,000	1,180,000	Other working conditions	# =	27,90	236,000
Wages, hours, and fringe benefits < Thion organization, wages, hours, and	3		om foro	Not reported	-	8	086
fringe benefits 2	ង៖		327,000				
Union organisation	3.5	45,000	130,000	Tobacco manufactures	N. F	1,290	53,200
Interunion or intraunion matters			1,010	Mages, hours, and fringe benefits		05	310
Not reported				Interunion or intraumion matters	1	ଅ	8
Machinery (except electrical)	13 Kg	91,500	1,900,000	Paper and allied products	2	22,000	815,000
Union organization, wages, hours, and		000		Mages, hours, and fringe benefits?	45	17,100	922,000
Union organization	: #:	3,130	23,000	fringe benefits 2,	7;	087	161,000
Other working conditions Interunion or intraunion matters	8 ~	88		Other working conditions	រ គ	3,350	6,250
Not reported	~	9	3,480				
Transportetion equipment	199	216,000	2,230,000	Printing, publishing, and alifed	35	060.7	057.26
Union organization, wages, hours, and	-		300 277	Wages, hours, and fringe benefits ?	. .	2,660	62,300
fringe benefits *	7:1			fringe benefits 2		100	080*9
Other working conditions	£. «	105,000	359,000	Union organization Other working conditions		3,8	7,130
Not reported				Interumion or intraumion matters	-	8	g.
Lumber and wood products (except						Ş Ş	900
furniture)	**************************************	2,4.2 2,705	954,000	Wages, hours, and fringe benefits 2	38	18,700	368,000
Union organization, wages, hours, and frings banefits 2	18			Union organization, wages, hours, and fringe benefits?	9	1,530	50,300
Union organization	19			Union organization	87 87	1,550	157,000
Intervalon or intramion matters		8.64	1,030	Intermion or intraumion matters	α. -	ដដ	1,230
Furniture and Cixtures	108						
Mages, hours, and fringe benefits 2	-	12,500	246,000	Froducts of petroleum and coal	2;	58,800	1,110,000

TABLE B...-Mork stoppages by industry group and major issues, 1952 - Continued

	Stoppage	Stoppages baginning	Man-days 1dle		Stoppage	Stoppages beginning in 1952	Man-days 1dle
Industry group and major issues	Manber	Morkers involved	during 1952 (all stoppages)	industry group and major issues	Number	Workers involved	during 1952 (all stoppages)
All menufacturing industries - continued Rubber products	প্র	154,000	912,000	Construction	\$ \$	634,000 339,000	6,700,000
Union organisation, wages, bours, and	•	7, 500	200	Union organization, wages, hours, and			000
Union organisation	· 4	15,100	175,000	Union organisation			109,000
Other working conditions Interunion or intramaton metters	ጸጥ	6 6 9	4,780	Under working conditions Interunton or intraumion matters	48	183,000	78,000
Not reported	N	<u>R</u>	077.47	Mot reported	=		7,000
Instruents, etc. 6	83	12,600	297,000	Trade	384	75,800	1,050,000
Mages, hours, and fringe benefits ?	#	2,000	161,000	Wages, hours, and fringe benefits Union organization, wages, hours, and		29,100	766,000
fringe benefits 2	70	7,390	114,000	fringe benefits 2		4,740	120,000
	74,	3,120	17,50	Other working conditions		8,750	10,00
Not reported	-	₹	₹	Antermaton or intramaton markers		38	750
Miscellaneous memufacturing	ð	13.200	224.000	Finance, insurance, and real			,
Wages hours, and fringe benefits ?	t SX	8,330	000,1111	Oftate house and ferme hearth 2	3,5	4,250	300,000
Union organization, wages, nours, and fringe benefits?	п	1,760	81,800	union organization, wages, hours, and		2004	790°
Union organization	27.0	2,270	7,670	fringe benefits 2		85	380
Intermition or intramulon matters	100	88	2,340	Other working conditions	\d.	28	, S
BOL Pepor Center	١	3	70767	Mot reported		88	081 081
All nomenufacturing industries	32,452	1,660,000	16,800,000	Transportation. communication. and			
		9	000	other public utilities	700	372,000	4,170,000
Union organization	22.2	, c,	2,2% 90,0%	Union organization, wages, hours, and	1	00°	m60//60
Other working conditions Internation or intraunion metters	<u>\$</u>	227,000	3,200,000 1,000,000	fringe benefits '		16,900	18 20,83
Not reported	3	8,290	% %	Other working conditions Intermion or intraunion matters	ន្ទដ	1,380	199,000
Agriculture, forestry, and				Not reported		081	1,660
Mages, hours, and frings benefits?	4~	2,620	8,90 8,90 8,90	Services—personal, business, and other	132	17,000	193.000
Union organisation, wages, hours, and	_	. &	Ę	Mages, hours, and fringe benefits 2	\$	10,800	121,000
Union organisation	9,	1,99	25,500	fringe benefits 2		98	21,500
Interunion or intramion matters		23	8 97	Other working conditions	48	740	7,850
				Interunion or intraunion matters Not reported		5 5 5	1,720
Mining Mages, boure, and fringe benefits 2	88	37,500	342,000				
Union organization, wages, hours, and		20.00	350	Government administration, protection,	_	- 6	5
Union organisation	*#	8,660	73,100	Mages, hours, and fringe		oor 's	33,400
Other working conditions	752	31,200	2,590,000	benefits? Union organization	33	3,830	25,200
Not reported	3	7,340	25,100	Other working conditions		3,590	9,600

libe figure on masher of workers includes some duplicate counting where the same workers were involved in more than one stoppage in a year, text of these Eroppa.

**Pringe benefits* has been added to the title only for purposes of clarification. There has been no change from previous years in definition or constitute groups.

**This figure is less than the sum of the figures below because a few stoppages, sach affecting more than one industry group, have been counted as separate stoppages in each industry group, and transportation equipment.

**Excludes contamnes, meahinary, and transportation equipment.

**Includes other finished products made from fabrics and similar materials.

**Includes professional, scientific, and controlling instruments; photographic and optical goods; watches and clocks.

TABLE C. --Work stoppages in States having 25 or more stoppages by industry group, 1952

	California	and sanitation	Government administration, protection,	Transportation, communication, and other muhito utilities	Construction Trade	Mining	controlling instruments; photographic	Professional, scientific and	Chemicals and allied products	Faper and allied products	materials	Apperel and other finished products	Textile-mili products	Stone, clay, and glass products	Lumber and wood products (except	Ordnance and accessories		Arkonsos.	other	other public utilities	Transportation, communication, and	Construction	Agriculture, forestry, and fishing	Chemicals and allied products	Stone, clay, and glass products	funiture)	Iransportation equipment	Primary metal industries	Arizona	and sanitation	other	other public utilities	Transportation, communication, and	Construction	Agriculture, forestry, and fishing	Miscellaneous manufacturing industries	Froducts of petroleum and coal	industries	Frinting, publishing, and allied	materials	Apparel and other finished products	Textile-mill products	Furniture and fixtures	fumber and wood products (except	Transportation equipment	supplies	transportation equipment)	ordnance, machinery, and	Frimary metal industries	Alabama		State and industry group	
_	2 217	۲	•	` ,	٠٤,	بر د		P	4.4	بر د	٢		₽,	- 1	,	- N	, ;	~	_	6	4	٠4٠	. u	- -	-	N	ر بر		2 26	4	_	¥	-	٠. ٠					4	N		_ _ =	ъ.			_	•	-	5	. tgi	Number	T	Stoppe
_	234,000	8	80		28,200	8		390	2,160	32	250		310 020	1,210	04/64	3,20	200	3	%	1,330	410	28	750	170	58	1,550	1,230	ğ	6,210	4770	10	5,180	Ę	4,240	! , \	5,930	816	8	3,480	470		ر م	100		5,110	46	1,340		29,100	86,100	pealoag;	76.7 III	toppages beginning
=	4,410,000	230	15,100		91,400		-	4,620	49.300	290	4.250	1,000	1.230	26,100	*,770	21,700	ow,cca	}	3,320	31,500	13,200	3,310	3,5	3.140	390	050.4	9,850	, ,	80,300	850	36	99,100	8,110	13,000	3 170	31,000	21,600	30	7,050	470	-,000	40,200	75,000		19.900	1,000	40,000	_	1,070,000	1,720,000	stoppages)	during 1952	_
Primary metal industries	Florida		Services-personal, business, and other	other public utilities	Finance, insurance, and real estate	Construction	Products of petroleum and coal	Chemicals and allied products	industries	Paper and allied products	materials	made from fabrics and similar	Apparel and other finished and other	Stone, clay, and glass products	Furniture and fixtures	Machinery (except electrical)	supplies	Ordnance and accessories	transportation actionment)	Fabricated metal products (except	Driftmants material desireties	Connecticut	other	other public utilities	Transportation, communication, and	Construction	Mining petroleum and coal	Chemicals and allied products	Leather and leather products Food and kindred products	furniture) furniture	Machinery (except electrical)	ordnance, machinery, and	Fabricated metal products (arcent	Colorado	The Selling ClOff	Government administration, protection,	Services—personal, business, and other	other public utilities	Finance, insurance, and real estate	Construction	Agriculture, forestry, and fishing	Rubber products	Chemicals and allied products	Food and kindred products	Apparel and other finished products made	Textile-mill products	Furniture and fixtures	Lumber and wood products (except	Transportation equipment	California-Continued		State and industry group	
	244	*	, ,	۸	. ដ	5.	· P I	_		· 4	. v.				ب د	٦ ا	<u>.</u>	۰ س	•	u		8		6	9	91	ب س	μų	, I-1	N	2 1		N	241	-			¥	ωX			_				· ·	00.0	-	เร		Number		Stoppa
;	7,500	8	3 8) —	980	3,140	5		}	110	180		2,260	5 C	130	2,420	3	500	}	9,040	2000	3	5	2,560	0,000	6,470	3.150	6 5,5	38	<u></u>	330		7,930	26,700	170	\$3	3	26-600	906	9,500	1.00 00 00 00 00	1,230	130	2.980 980		2,200	1,040	, ,,,,,	37.50		Workers involved i	in 1952	es beginning
	142,000	850	DOB CT	3	001,81 001,81	200	200	2,600		887	3,710		46,300	280	250	51,600	· ·	009 . 61		712,000	900,000	25 25	3,290	21,200	84,500	29,900	3 2 3 3 3 3 3 3 3 3	7,240	88	1 16	4.300		370,000	547,000	320	9,070	300	200 ON	10,600 89,200	2,110,000	7,4	28,700	3,390	33,400	4,500	89,900	3,920 000	400,000	že Od		stoppages)	during 1952	_

TABLE C. -- Work stoppages in States having 25 or more stoppages by industry group, 1952 - Continued

Transportstoing Communication of the state o	Finance, insurance, and real estate	Construction	Miscellaneous manufacturing industries	instruments; photographic and mitcal goods; watches and clocks	Products of petroleum and cost	industries	Printing, publishing, and allied	Food and kindred products	materials	made from fabrics and similar	Textile-mill products	Stone, clay, and glass products	furniture)	Limber and wood products (except	Machinery (except electrical)	subblies advisor, our	Ordnence and accessories	equipment)	Fabricated metal products (except			Other outmose, saw	other public utilities	Transportation, communication, and	Construction	Chemicals and allied products	frinting, publishing, and allied industries	Food and kindred products	made from fabrics and similar	Textile-mill products	Stone, clay, and glass products	furniture)	Machinery (except electrical)	equipment)	Fabricated metal products (except		Georgia	and sanitation	other public utilities	Finance, insurance, and real estate	Construction	Mining	Chemicals and allied products	industries	Food and kindred products	made from fabrics and similar	Furniture and fixtures	Florida-Continued		contra transfer of the contract of the contrac	State and industry group	
26	N	28	ti 0.		4	ww		٠,4				70			S K	6	•	17	1	·	2 351	N	7	,	7	بر بر س	, _L	00.1		N	+40	- N	ч	N	,	u	2 47	۲	0 4	,	σŧ	5 r	ъъ	٦,	J.	N	ч			Number	إ	Stoppage
20.100	2,030	3,200	% % %	3,770	3,980	150 430	1	2,50 2,50 2,50 2,50 2,50 2,50 2,50 2,50	5 682	ì	g	2,290	38		49,200	2,490	2,680	5,800	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	3	212,000	В	3,690		95	 50 80	88	3,850	200	OTC T	88	3 33	8	100	1	2.220	다,500	8	3,870	,	OTE T	1 120	Ĕŧ	5 B	260	8	8			Workers	7641	Stoppages beginning
189.000	39,900	152,000	204,000	102,000	55,800	19,200		38,100	27,800		13,900	35,300	2000		159,000	9,600	000,8%	159,000	-1,700	1 260 000	4,380,000	610	56,500		4,420	4,300	3,950	14,200	460	404,00	3,250	7,610	720	2,190		102.000	253,000	520	69,600	300	7,300	23,900	8 8	20	2,060	190	2,230			(all stoppages)	during 1952	Man-days
	Kentucky		Finance, insurance, and real estate Transportation, communication,		Products of petroleum and coal	Stone, clay, and glass products	Furniture and fixtures	Ordinance and accessories	equipment)	Pabricated metal products (except	Primary metal industries	Kansas	and samitation	Government administration, protection,	other public utilities siza	Frade	Construction	industries	Paper and slited products	Ecod and kindred products	made from fabrics and similar	10 Furniture and fixtures	furniture)	Machinery (except electrical)	Electrical machinery, equipment, and	equipment) sure or employ weather	Fabricated metal products (except	lowa	and sanitation	Government administration, protection,	other public utilities	Finance, insurance, and real estate Transportation, communication, and	Trade	Mining	Products of petroleum and coal	industries	Frinting, publishing, and allied	Food and kindred products	Apparel and other finished products made from fabrics and similar materials	Textile-mill products	Furniture and fixtures	furniture)	Transportation equipment	supplies	Ordnance and accessories	equipment) and weather warmen	Fahricated metal products (except				State and industry group	
	2190	⊢ &	. 1	م ۲	٠,٠) U1 }-	٠,	- -	N		r-	246	-	,	6	00	<u>ر</u>	, p	۳	K v		N	۲	4	w	w		255	,	, ,	16	ı			o 10			۲۲			30 CT			12	N	ಚ	ŧ		2191	Humber		ıt səSəddoşg
-	164,000	061 001	,	2,350 380	2,480	7,160	, s	226	片		ĕ	15,000	è	3	1,200	350	1,40	5 7	20			190	5	400	8	160		21,500	į	<u> </u>	,700 007,8	,	1,520	17,300	5,990 5,990	1,890	3 }	001,1 001,1	280	1	310	1,130	12,200	7.690	8	9,660	01,100	900	173,000	involved 1	Morkers	Stoppages beginning in 1952
,	1,370,000	7,140	1,370	5,180	42,300	24,100	1 130	11,700	5,170		4,200	184,000	1,70	3	27,600	3,050	#,700	, 820 820	20	71,600		2,910	79	10,400	21,500	1,110		160,000	, , ,	3	70 , 000	5,640	29,500	2,12	39,600 39,600	95,100	3	20,800	1,100	3 32 ,800	20,100 73,200	21,800	100,000	107,000	1,520	259,000	2000000	330,000	3,570,000	stoppages)		Man-days idle

TABLE C, --Work stoppages in States having 25 or more stoppages by industry group, 1952 - Continued

	Stoppage	Stoppages beginning	Man-days		Stoppage	Stoppages beginning	Men-days
State and industry group	#	1952	idle during 1952	State and industry group			during 1952
	Mumber	Workers involved	(all stoppages)		Munber	Workers involved 1	(all stoppages)
Kentucky-Continued				Massachusetts-Continued			
Electrical machinery, equipment, and		ţ		Apparel and other finished products			
Supplies	٠.	8,59	219,000	•		8	028,4
Transportation equipment	m	1,290	0X(°).	Pool and kindred products	4 m	203	8,510
furniture)	9 6	8 8	3,930	Paper and allied products		025	0,000
Stone, clay, and glass products	**	1,490	22,90	Industries		ឧទ្	5 5 5 6 7 8
Textile-mill products	N	3	3	Products of petroleum and coal		8	88
made from fabrics and similar	•	9		Rubber products	۰.	5,610	35,400
materials	v -4	1,980	5,480	Agriculture, forestry, and flahing	. w	\ 3	3,580
Food and kindred products	-4	86		Mining	٦;	28	98,1
Chemicals and allied products	H -	8 %	061.0		23	1,20	76.20
Miscellaneous manufacturing industries	1 72	88	14,800		ત	8	14,000
Mining Construction	28	8,00	327,000		8	6,500	228,000
Trade	. 	650	5,700	Services personal, business, and other	~	330	7,810
Finance, insurance, and real estate	1	ı	1,180		2 326	311.000	3,500,000
other public utilities	2	2,900	20,900		`		
Services personal, business, and other	<u>د</u>	3	1,930		8	207,470	712,000
and sanitation	~	<u>8</u>	1,040	ordnance, machinery, and	;		
	2 55	39.500	279,000	transportation equipment)	ž u	2,8 2,8	00°61
	:			Electrical machinery, equipment, and	,	-	: ;
Fabricated metal products (except				Supplies	% %	2,030	121,000
transportation equipment)	ત	9	2,960	Transportation equipment	13	2,700	273,000
Machinery (except electrical)	n c	925	7,80	Lumber and wood products (except furnitums)	7	380	8.670
Iransportation equipment	4	2001	200	Furniture and fixtures	* **	2,68	24,300
furniture)	4	1,120	76,500	Stone, clay, and glass products	9	8 8	8,950
Stone, clay, and glass products	-1 e-	38	2,460	mede from fabrics and similar			
Paper and allied products	· 02	2,930	170,000	materials		8	0,740
Chemicals and allied products	~ -	0,75	27,800	Food and kindred products	7 2	7 §	8,680
Miscellaneous manufacturing industries	٦;	07	096'7	Paper and allied products	4	1,740	26,900
Construction	- T	3 8 3 3	6,530	industries		009	9,420
Finance, insurance, and real estate	•	ı	9,000	Chemicals and allied products	4-	8,5 8,5	68,200
Iransportetion, communication, and other public utilities	ជ	7,580	006,69	Rubber products		41,100	100,000
	5/3		90. 1	Professional, scientific, and controlling instruments: photographic and			
	3	200404	000,600,61	optical goods watches and clocks	7	8	270
Primary metal industries	<u>~</u>	23,200	924,000	Miscellaneous manufacturing industries		3,00	373,000
radricated metal products (except ordnance, machinery, and				Construction	78	83,000	1,160,000
transportation equipment)	<u>س</u> د	1,530	22,20	Trade Insurance, and real estate	<u>ק</u> '	2,030	315,100
Transportation equipment		38°	8,350	Transportation, communication, and			
Stone, clay, and glass products	010	280	3,330	other public utilities	17	33,480	308,000
Food and kindred products	. ~	8	3,450		,		•
Paper and allied products		1,390 210 210	83,500	Minnesota	8	38,200	1,040,000
Rubber products		1,260	2,520	Primery metal industries	7	3,250	132,000
Miscellaneous manufacturing industries		38	5,760	recrusived meter products (except ordesnoe, mechinery, and			
uction	92	1,520	18,500	transportation equipment)	٠.	8	41,500
Transportation, communication, and		R N	27.60	Electrical machinery, equipment, and	-	8	04C67
other public utilities	<i>د</i> «	5,7,8 5,8	8,50 9,50 9,50	Supplies	7	3 5	33.90
3	27.2	£	963	Transportation equipment	7	ន	8
Messessis attended	3	3,6		furniture)	7	370	5,860
Primary metal industries Fabricated metal products (except	7	3,520	009,96	Furniture and fixtures	01 F	2,39	2,30
ordnance, machinery, and	•	60		Apparel and other finished products	`	}	
Ordnance and accessories	о гі	536	046	materials	-	8	067
Electrical machinery, equipment, and supplies	7	6,010		Leather and leather products	7	9,830	33,900
Machinery (except electrical)	96	3,930	000,071	Paper and allied products	-	٤	1,210
Lumber and wood products (except	٠ .			industries	1,	• ;	310

TABLE C, --Mork stoppages in States having 25 or more stoppages by industry group, 1952 - Continued

	Stoppage	Stoppages beginning	Man-days		Stoppage	Stoppages beginning	Man-days idle
State and industry group	1	767 u	during 1952	State and industry group		Tompone	during 1952
	Number	Morkers involved 1	stoppages)		Number	involved 1	stoppages)
Minnesota-Continued		٠		New Jersey-Continued			
Trade	21	1,930	55,000	Miscellaneous manufacturing industries	ង។	1,540	17,200
Transportation, communication, and other public utilities	8,4	4,350	86,80	Construction Trade	'A'8'	3,820	21,200
fraction fraction fraction and Alexander			000	Finance, insurance, and real estate	61	8	30,600
	<u>,</u>	0,4,0	200,630	other public utilities	85	33,200	187,000
Lumber and wood products (except furniture)		1,880	25,600	Government administration, protection,	‡ '	3 5	200
Stone, clay, and glass products	α н	38	77,000	and sanitation	-	8	2,310
Apparel and other finished products made		8	. 76	New Mexico	2 27	5,380	45,300
from factics and similar materials Food and kindred products		3្ន	190	Primary metal industries ,	1	1	32,200
Paper and allied products	- 0	380	3,260	Lumber and wood products (except furniture)	7	120	360
Agriculture, forestry, and fishing		85,5	16,500	Chemicals and allied products	١,-	1 6	, 350 330 330 330 330 330 330 330 330 330
Gonstruction Trade		101	1,030	Mining	14;	2,020	286
Transportation, communication, and	4	830	10,500	Gonstruction Trade	ដ្ឋ	25.05	10,500
Menui	2 148	000,901	1.050.000	Transportation, communication, and other public utilities	9	1,030	14,600
The section of the district of the section of the s	. ^	3,290	215.000	Government administration, protection,	-	8	057
Father moon income.	1			New York	2 600	000.001	7.280.000
transportation equipment)	9	1,010	8,560		} ;		200 000 5
Electrical machinery, equipment, and supplies	7	8,710	76,400	Frimary metal industries	fi T	33,800	7,440,000
Machinery (except electrical)	ಬ್ಕ	3,480	19.500	ordnance, machinery, and transportation equipment)	67	7.570	208,000
Lamber and wood products (except		5	2.3	Ŧ.	· v	4,770	139,000
Furniture and fixtures	110	381	26,30	Supplies	K 8	8,490	189,000
Stone, clay, and glass products Textile-mill products		3,25	3,28	Transportation equipment	૧શ	26,100	328,000
Apparel and other finished products made from fabrics and similar materials		1,360	31,000	Lumber and wood products (except furniture)	ដ	86	18,900
Leather and leather products	64	4,130	00,300 69,400	Furniture and fixtures	57°0	3,340	50,800 16,100
Paper and allied products		011	4,530	Textile-mill products	12	14,300	582,000
industries		ű.	7,340	profession fabrics and similar	٤	ş	Ş
Chemicals and allied products	4 (1	1,380	,1,000 1,000	materials	*#	5,030	21,400
Professional, scientific, and controlling instruments; photographic and optical				Food and kindred products	7,8	011,0 50	185,000 310
goods; watches and clocks	1 8	97.7	1,600	Paper and allied products	ង	2,020	35,900
Construction	*ຄ	18,100	154,000	industries		07/9	7,990
Trade Insurance, and real estate		2,540	02,67 001,116	Chemicals and aliled products	1 ~	86	21,600
Transportation, communication, and other public utilities	7	39,300	301,000	Rubber products		029	6,590
Services personal, business, and other	, W	2,050	10,100	instruments; photographic and optical	9	3.110	15.000
and sanitation	7	90	90	Miscellaneous manufacturing industries	88 -	2,020	00,00
New Jersey	2 260	113,000	1,450,000	Construction	'ជs	86,5	167,000
Primary metal industries	ឝ	8,360	303,000	Fluance, insurance, and real estate	4 4	90,2	102,000
Farricated metal products (except ordnance, machinery, and	-	8	8	stangor carrows communications are other public utilities are communications.	38	26,100	212,000
transportation equipment,	4 :	0604	2014	Government administration, protection,	i '	200	30,4
Supplies	# A	3,430	8,4	and semilation	,	8	8,430
Transportation equipment	76	11,600	80,000	North Carolina	2 37	15,600	277,000
furniture)	69	610 820 820	10,100	Fabricated metal products (except ordnance, machinery, and			
Stone, clay, and glass products	~ 3	3,760	72,600	transportation equipment)	α.	2	1,050
Apparel and other finished products made from febrics and similar materials	8	1,300	10,000	supplies		09 60 70 70 70	27,00 360 360
Leather and leather products	~ ~ =	10,30	1,490	Transportation equipment	٦	160	3,080
Paper and allied products	<u>۰</u>	1,000	155,000		n w	1,760	6,450 98,500
industries	~ #	330	26,900	Textile-mill products	۲,	2,350	72,300 350

TABLE C .-- Mork stoppages in States having 25 or more stoppages by industry group, 1952 - Continued

	Stonnage	beofunine	Man-days		Stoppage	Stoppages beginning	Men-days
	7	2561 nJ	tdle during 1952	State and industry group	7	1952	idle during 1952
State and industry group	Number	Workers involved 1	(all stoppages)		Number	Workers involved	(all stoppages)
Ohio	7777 2	410,000	7,260,000	Pennsylvania - Continued			
Primary metal industries	*	121,000	4,030,000	Machinery (except electrical)	8 2	22,900 9,240	615,000 116,000
ordnance, mechinists, and	ç	009 81	377,000	Lumber and wood products (except furniture)	4	230	9,790
Ordnance and accessories	/4	3,070	5,140	Furnitume and fixtumes	37	1,940	31,500 129,000
Electrical machinery, equipment, and	98	9,650	230,000	Textile-mill products	58	3,960	56,100
Machinery (except electrical)	2,2	17,200	738,000	made from fabrics and similar		020	200
Lumber and wood products (except	н	230	9,230	materials	۸۲-	88	9,26
Furniture and fixtures	۶-۲	6,260	73,200	Food and kindred products	92°	2,72 0,52 0,52 0,52 0,52 0,52 0,52 0,52 0,5	25,500
Stone, clay, and glass products	, a	5,160	10,500	Paper and allied products	ជ	1,380	39,400
Apparel and other finished products made from fahrics and similar materials	~	130	3,500	irinaing, publishing, was alled included included included in the control of the	9	750	097'
Food and kindred products	60 vC	2,320	27,700	Ghemicals and allied products	~ E	7,60 090,60	93,100
raper and aliled produces	, ,			Rubber products	4	7,060	33,900
industries		38	18,600	instruments; photographic and optical			
Products of petroleum and coal	7 [7	67,100	27,000	goods; watches and clocks	£ 4	3,360	39,000
Professional, scientific, and controlling				Agriculture, forestry, and fishing	т г	800	99,000
instruments; photographic and optical goods: watches and clocks		150	2,600	Construction	38:	2,900	713,000
Miscellaneous manufacturing industries	۲,	2,230	007,67	Trade	4~	8 8	000,657
. 5	3 %	007,50	201,000	Transportation, communication, and	67	19.700	194,000
Trade Insurance, and real estate	ξ' ·	70740	32,380	Services personel, business, and other	11	2,720	13,300
Transportation, communication, and	35	007.07	282,000	Government administration, protection, and sanitation	~	9	£
Services—personal, business, and other	, 20	560	17,800		2	000	117.000
Government administration, protection,	60	780	1,140		ŧ .		
Oklahoma	2.51	16.600	217,000	Frimary metal industries	-1	3	15,900
	\ -	0.00	90.	Supplies	٦ ٧	1,278	1,950 70,300
Fabricated metal products (except	•	}		Stone, clay, and glass products		88	220
ordnance, machinery, and transportation equipment)	~	97.	360	Food and kindred products	٦,	दूध	7,000 7,000
Electrical machinery, equipment, and			32.800	Printing, publishing, and allied industries	~	500	1,070
Machinery (except electrical)	- m	28	30,000	Rubber products	101	8,5	5,00
Immber and wood products (except furniture)	٦	ક્ષ	077	Construction	191	₹8:	5,540
Stone, clay, and glass products	H 8	070.1	2,150	Trade Insurance, and real estate	<i>«</i> ا	0, 1	3,1,86 1,866
Products of petroleum and coal	010	9,79	65,200	Transportation, communication, and	~	051	080.9
Rubber products	V (1)	3,85	260	Services personal, business, and other	t cz	1,110	9,680
Mining	۲°	3,130	15,98	Tennessee	2146	51,800	516,000
Trade Insurance, and real estate	٦,	8,2	200	Primary metal industries	6	3,400	34,500
Transportation, communication, and other public utilities	7	2,100	31,100	fair reated metal products (except ordnance, machinery, and			
Government administration, protection, and sanitation	~	780	2,690	transportation equipment)	80 H	380	3,440
	2 37	32,800	768,000	Machinery (except electrical) Transportation equipment	о н	150	370
Falm cated metal products (except				Lumber and wood products (except furniture)	4	019	11,100
ordnance, machinery, and	-	8	1.720	Furniture and fixtures	w 44	8,8	ц 8
Lumber and wood products (except	٠ -	2 %	387,000	Textile-mill products	1	•	3 24,000
Food and kindred products	10	1,690	35,60	Appears and comes interested produces made from fabrics and similar			65.5
Agriculture, forestry, and fishing Construction		38	3,8	materials	4 10 .	326	2,430
TradeFinance, and real estate	<u>ه</u> ۱	017	1. 86.	Food and kindred products	o m	1,560	9,730
Transportation, communication, and other public utilities	д ′	5,810	65,300	frinting, publishing, and aliled industries	<u>ار</u>	98	530
Services personal, business, and other	1 ;	3	2	Mubber products	0 6 ,	12,200	9,44
Pennsylvania	269	288,000	000,008,11	Miscellaneous manufacturing industries Mining	ਾ ਲ :	10,800	86,380
Primary matal industries	- 53	195.000	7.670.000	Construction	1	9.810	129,000

TABLE C. --Work stoppages in States having 25 or more stoppages by industry group, 1952 - Continued

	toppages	Stoppages beginning	Man-days	70	Stoppage:	Stoppages beginning in 1952	Man-days
State and industry group	Number		during 1952 (all stoppages)	State and industry group	Number		during 1952 (all stoppages)
Texas	2 117	500	1,210,000	Washington-Continued			
Primary metal industries	٠,	4,680	178,000	Lumber and wood products (except		;	3
Fabricated metal products (except				Food and kindred products	<u>"</u>	2,980	99,200
transportation equipment)	. 	1,480	31,400	Paper and allied products	۲,	150	OTÉ
Ordnance and accessories	ة م	2,210	47.000	Printing, publishing, and allied	N	760	31,700
Transportation equipment	4	3,980	26,300	Products of petroleum and coal	מי	330	3,350
Limber and wood products (except	N	786	47,300	Construction	22 -	7,900 1,900	48,800
Furniture and fixtures	งง	2 22 26 88	9,050	Trade	, :	2,420	33,900 33,000
Textile-mill products	. ب	250	880	Transportation, communication, and		3	36
made from fabrics and similar				Services—personal, business, and other	ω¥	60	017
materials	n N	35	6, <u>7</u> 90	West Virginia	3 257	190,000	1,630,000
Paper and allied products	, ,	78	780			5	250
Chemicals and allied products	wu	22,500	407,000	Fabricated metal products (except		7,40	2000
Rubber products	ш	846	3,360	ordnance, machinery, and	٥	2.980	61.200
instruments; photographic and optical		· ·		Electrical machinery, equipment, and		}	
goods; watches and clocks	2 1	୪୪	5, 2, 360 080	Buppiles	NN	06T	2,110
Construction	á,	12,200	171,000 22,500	Iransportation equipment	N	£	840
Transportation, communication, and		1 1		furniture)	i w	270	9,470
other public utilities	18	5,160	T30,000	Textile-mill products	<u>ب</u> 5	300	003 01,
Other	6	430	3,480	Food and kindred products	⊢ ν	88	27 . 400
and sanitation	μ	350	1,600	Paper and allied products		# 15 # 15	3 670
Ctah	2 46	24,800	345,000	Products of petroleum and coal		360	5,440
Primary metal industries	7	7,990	199,000	Construction	29	6,650	28,600
Machinery (except electrical)	6٢	מלו ד	5,280	Transportation, communication, and		ğ	3,600
Products of petroleum and coal	૪∾	75 540 100	2,160	other public utilities	٦Ľ	021 04.1%	5,930
Construction	در) د	કું જું	1,860	Government administration, protection,		5	-
Transportation, communication, and	. ,	7	:	E	3	3	
other public utilities	6	2,060	7,300	***************************************	£113	53,100	98,000
Virginia	2112	49,800	440,000	Primary metal industries	Ų,	600	13,900
Primary metal industries	ب	130	5,880	ordnance, machinery, and	-		3
Fabricated metal products (except ordnance, machinery, and				Ordnance and accessories	~ ~	200	1,800
	. V.	1,860	44,200	Electrical machinery, equipment, and	ı,	870	30
Iransportation equipment	۰	Ę	Ę	Machinery (except electrical)	۲.	7,870	76,600
furniture)	א ה	36 36	1,700	Irensportation equipment	w	1,800	86,800
Leather and leather products	-	8	22,000	furniture)	N	390	21,500
Food and kindred products	٦,	2.110	127,000	Stone clay, and glass products	N W	¥	015 015
Chemicals and allied products	מי	28	. 68	Textile-mill products	٦	36	3 18
Agriculture, forestry, and fishing	₽,	2008 24 24 26 26 26 26 26 26 26 26 26 26 26 26 26	156,000	Food and kindred products	U, U	1,390	11,888
Construction	۲;	3,950	18,800	Rubber products	ш	1,620	4,670
Trade	o	*	3,890	instruments; photographic and optical			
other public utilities	٩٤	3,600	33,700	goods; watches and clocks	- 10	5%	20,400
Services—personal, pusiness, and outer	٠	>		Mining menter access the state of the	N	1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1	11,000 11,000
Washington	2 85	50,600	845,000	Construction	28	22,000	125,000
Primary metal industries	N	1,490	72,200	Transportation, communication, and	ŧ	7967	i i
Fabricated metal products (except		,		other public utilities	ы	4,730	62,500
transportation equipment)	ų	210	9,120	other	w	8	970
Machinery (except electrical)	Nσ	1,500	17,800	and sanitation	7	69	4,030
		,	•			_	

The figure on number of workers includes some duplicate counting where the same workers were involved in more than one stoppage in the year.
This figure is less than the sum of the figures below because a few stoppages, each affecting more than one industry group, have been counted as separate stoppages in each industry group affected. Workers involved and man-days idle were allocated to the respective groups.

Incliness in 1952 resulting from stoppages which began in the preceding year.

The Steel Stoppage of 1952

The prolonged 1952 steel stoppage had repercussions on the Nation's economy, price-wage controls, and constitutional law. It followed unsuccessful negotiations between the United Steelworkers of America (CIO) and the basic steel-producing companies to replace contracts most of which were due to expire on December 31, 1951. These contracts were negotiated in 1947 and had remained generally unchanged, except for supplementary agreements on wages in July 1948 and December 1950 and on pension and social insurance benefits late in 1949.

The Issues

A "substantial," but unspecified, wage increase headed a list of 22 contract proposals adopted by the union's international wage policy committee on November 15, 1951. Other proposals included the union shop; a guaranteed annual wage; revision of the incentive system; time-and-a-half pay for Saturday work and double time for Sunday; increased shift premiums; elimination of geographic wage differentials; liberalization of vacation, holiday, and severance pay benefits; and improvements in provisions concerning seniority and grievance procedures.

Announcement of the proposed bargaining program precipitated vigorous discussions by union and management representatives on the money issues, well in advance of formal negotiations which were scheduled to begin late in November. The divergent positions expressed by the parties clearly indicated that existing Federal wage and price controls would play a critical role in determining a settlement of the dispute. Benjamin Fairless, president of the U.S. Steel Corp., declared that a voluntary wage agreement with the union was unlikely since negotiations would involve "broad questions of public policy which are beyond the scope of collective bargaining in these days of wage and price control." Union spokesmen expressed dissatisfaction with the standards imposed by Wage Stabilization Board regulations. alleging that they precluded a "satisfactory" wage increase.

Bargaining conferences with U.S. Steel began on November 27 and with other major steel companies, including Bethlehem, Republic, and Jones and Laughlin, a day later. Major disagreement immediately developed over the union's wage proposals. It was disclosed, for the first time publicly, that they included a general hourly increase of 15 cents and a progressive increase of one-half cent in each labor grade. Tensions mounted thereafter, as industry negotiators declined to make a counter offer on wages and the union charged a refusal to bargain in good faith. Overhanging the negotiations was the refusal by government stabilization officials to give management prior assurance that any negotiated wage increase would be offset by price relief beyond that available under the Capehart Amendment to the Defense Production Act of 1951.2 With the deadlock still continuing by December 17, the Steelworkers announced that a strike would begin at midnight December 31.

Government Action

The director of the Federal Mediation and Conciliation Service notified the White House on December 21 that he could find no basis for a settlement and that further mediation would be futile. In the hope of aiding the parties to resolve the deadlock without a work stoppage, President Truman, on December 22, referred the dispute to the Wage Stabilization Board for its recommendations and requested maintenance of production while the Board considered the case. Several days later, the union instructed its members to continue at work pending a final decision on the President's request by a special union convention. The convention voted. on January 4, to postpone strike action for 45 days, until February 21 (later extended to February 24).

Testimony presented at WSB panel hearings that lasted from January 7 to mid-February reflected sharp disagreement between union and industry leaders on basic issues of wages, prices, and the union shop. The union argued that improvements in wages and fringe benefits based on rising productivity and drawn from "ample" profits would not require increases in steel prices and would not set a pattern for major industries. Agreement on the union shop was stressed as a prerequisite to a resolution of other issues. Industry spokesmen claimed that serious inflationary pressures would be generated if the wage demands were granted. They argued, further, that the requested adjust-

ments were unwarranted either on grounds of increased productivity or the industry's profits and that increased wage costs could not be absorbed without compensating price increases. The union shop was opposed on grounds that it was coercive and unnecessary in view of the Steelworkers high degree of organization. dustry officials contended, moreover, that a union shop recommendation by the Board would be an abuse of government authority. The possibility of direct agreement on some issues was indicated when the parties informed the panel that they would negotiate further on six of the union's noneconomic proposals. These proposals concerned adjustment of grievances, arbitration, suspension, and discharge cases; safety and health; military service; and purpose and intent of the parties. Following the conclusion of the hearings, the union postponed the strike deadline from February 24 through March 23, to give the Board time to prepare recommendations.

WSB Recommendations

After intensive and all-night deliberations the public members 3 of the WSB announced their recommendations. Labor members of the Board concurred in most of the recommendations to provide a Board majority vote which recorded the industry members as opposed to most of the findings. They included: (1) General wage increases to be paid in three installments over an 18-month contract period and eventually totaling 175 cents an hour (125 cents retroactive to January 1, 1952, for most of the steel companies; 2 cents effective June 30, 1952; and 21 cents additional on January 1, 1953); and (2) fringe benefits estimated to cost between 8 and 12 cents an hour, including straight-time pay for six holidays not worked and double time for holidays worked; 3 weeks' vacation with pay after 15 years' service; timeand-one-quarter pay for all Sunday work as such, effective January 1, 1953; hourly increases in second- and third-shift differentials from 4 to 6 cents to 6 and 9 cents, respectively; and a reduction from 10 to 5 cents an hour in the wage differential existing between northern and southern plants. The inclusion of a union-shop provision in steel contracts was also recommended, with the exact form and conditions to be determined by the parties. Other issues, referred back to the parties by the Board, included guaranteed pay, severance pay, reporting allowances, incentives, and seniority.

arrangement is designed to avoid increase in inflationary pressures through frequent wage reopenings and to promote stability in the parties' relations and in the industry. amounts (recommended) take into account all the equities and arguments advanced by the parties including cost of living, productivity, the maintenance of a balanced wage structure, comparative wage movements in other industries, and the recommendation that there be no further wage reopenings in 1952. The parties are free to determine how the total amount should be distributed between general increases and increments between job classes." It was also stressed that the steel workers had not received a wage adjustment since late in 1950 and that no general reopening of steel labor contracts had occurred since 1947. The Board stated that "a realistic appraisal of the situation will show that steel is really catching up to increases already granted or fringe adjustments already in effect in major segments of American industry. The Board's recommendations, therefore, do not set a new pattern or start another 'round' of increases or fringe adjustments for industry generally."5

Further Developments

The Steelworkers Wage Policy Committee promptly accepted the recommendations and agreed to the Board's request for postponement until April 8 of the strike set for March 23. Industry leaders rejected the recommendations. 6 On the question of wages and fringe benefits. they contended that the increases recommended were excessive, inflationary, contrary to stabilization policies, and would require substantial compensatory increases in steel prices. There was other critical reaction to the Board's recommendations. WSB industry members questioned the Board's further effectiveness; partiality by the public members was charged; and WSB disputes-settlement jurisdiction was attacked. Additional criticism came from Charles E. Wilson, the Director of the Office of Defense Mobilization. He expressed the opinion that if the recommended wage adjustments were placed in effect, it would pose a "serious threat" to the stability of the economy.

Disagreement with President Truman on the possible economic repercussions of the Board's recommended settlement led to the resignation of Defense Mobilization Director Wilson the end of March. In resigning, Mr. Wilson claimed that

in excess of the amounts deemed permissible by price stabilization officials. The President replied that his initial support had been based on Mr. Wilson's characterization of the Board's wage recommendations as "very unstabilizing." Upon further study, however, the President had concluded that the proposals were "by no means unreasonable and do not, in fact, constitute any real breach in our wage stabilization polcies." He added that "if the eventual settlement of the wage negotiations is such that a price ceiling increase is required on grounds of fairness and equity or otherwise in the interest of the defense effort, it will be granted; otherwise, it will not."

Bargaining talks resumed April 3 but immediately deadlocked, despite mediation efforts by WSB chairman Nathan Feinsinger on April 4. The union refused to accept less than the full wage-fringe-union shop settlement recommended by the WSB. The companies rejected the union shop demand but offered (1) a 9-cent hourly wage increase retroactive to March 1 and (2) fringe benefits estimated to amount to slightly more than 5 cents an hour, including inauguration of 6 paid holidays; 3 weeks' vacation with pay after 15 years'service; increased shift differentials from 4 to 6 cents an hour for the second shift, and from 6 to 9 cents an hour for the third shift; and a reduction in the southern wage differential affecting 2 steel firms, from 10 to 5 cents an hour.

Seizure of Steel Plants

When "eleventh hour" mediation efforts failed to avert the strike set for April 9, the President, on April 8, issued Executive Order 10340 directing the Secretary of Commerce to seize and operate the basic steel mills, effective at midnight, and to "determine and prescribe terms and conditions of employment" in these plants. The order stated that the indispensability of steel as a "component of substantially all weapons and other war materials. supported the view that the proposed work stoppage "would immediately jeopardize and imperil" the national defense and that governmental seizure was necessary to assure the continued availability of steel. In the seizure order, the President cited the "authority vested in me by the Constitution and laws of the United States and as President and Commander in Chief of the Armed Forces." No specific statute was cited, however. In an address to the Nation explaining these and other considerations that visions of the Labor Management Relations (Taft-Hartley) Act on the basis that these provisions could not operate immediately to forestall an interruption of steel production. He noted that the Steelworkers had already postponed strike action for 99 days, exceeding the 80-day injunction period provided under the Act.

The President's order led to immediate cancellation of the scheduled strike. Advance curtailments in steel production and walkouts by steelworkers, both in anticipation of the impending strike, resulted in a short period of idleness for thousands of workers. The President, in a special message to Congress on April 9, proposed that it act on the Government's operation of the steel industry. Later in the month he sent another message to Congress asking for approval or disapproval of the seizure action, with the request that any new legislation concerning the steel dispute should provide a method to keep the steel mills in operation. Congress took no action.

Widespread controversy developed concerning the legality of the seizure. Temporarily, the seizure issue overshadowed the fundamental steel price-wage relationships that remained unresolved. Congressional critics denounced the action, arguing that the President had no inherent seizure powers. A Senate resolution called for an inquiry into the legal basis for the seizure.

Court Actions -- Steel Strike

The first attempt to void the seizure action failed on April 9 when Judge Alexander A. Holtzoff of the U.S. District Court for the District of Columbia denied petitions by three major steel companies for a temporary restraining order.

Subsequently, a week of further unsuccessful bargaining sessions that had been arranged under White House auspices broke down. Thereupon, the Secretary of Commerce announced that he would negotiate directly with the union on "terms and conditions of employment," and requested the Economic Stabilization Administrator to prepare recommendations for adjustments in steelworkers' wages. Meanwhile, the Administrator authorized an average increase of about \$3 a ton in steel price ceilings, contingent upon industry acceptance. This price adjustment, permissible under the Capehart Amendment to the Defense Production Act even in the ab-

constitutional and statutory grounds and granted a petition for a preliminary injunction restraining the Government from taking any action under the seizure order. Immediately following the decision, the President of the United Steelworkers ordered an immediate strike. On April 30, however, the U. S. Court of Appeals for the District of Columbia Circuit restored Government control of the mills by suspending Judge Pine's order, pending review by the U. S. Supreme Court.

Complying with an appeal by the President, the Steelworkers ended the nationwide steel strike May 2. At a special bargaining meeting held at the White House, the President urged a settlement of the prolonged dispute and warned that he would order a wage increase unless an agreement was reached promptly. Negotiations were discontinued, however, after the U.S. Supreme Court, on May 4, forbade any Governmentimposed wage increase until it ruled on the Government's appeal from Judge Pine's decision.

In their testimony and brief before the Supreme Court, industry argued that the seizure action was "completely without authority under the Constitution and laws of the United States" and that the President should have invoked the Taft-Hartley Act which was "specifically designed by the Congress for use in precisely the situation here presented." The Government maintained that the President, acting "within the aggregate of his constitutional powers" and, as Commander-in-Chief of the Armed Forces, was attempting "to avoid a cessation of steel production which would gravely endanger the national interests." The Taft-Hartley Act, it argued, was "not intended to be either an exclusive or a mandatory means of dealing with labor disputes."

The Supreme Court on June 2 in a 6-3 decision with 7 Justices writing opinions held that President Truman was not acting within his Constitutional power when he ordered the Secretary of Commerce to take possession of and operate the steel mills. The ruling was immediately followed by the termination of the Government's custody of steel properties and resumption of the nationwide strike of over half a million steel workers. Approximately 30,000 iron-ore miners in the Mesabi Range, Minn., and other sections of the country also walked out.

Negotiations between union and industry representatives were resumed at the White House

the union's demand for the union shop. The union declared, however, that the failure to reach an agreement was due to the inadequacy of the industry's offer on wages, fringe benefits, and other contract provisions, as well as the union shop. The companies' proposals on June 9 included the following: A general wage increase, retroactive to April 1, 1952, which they claimed averaged 16 cents an hour (the union. however, claimed it averaged 13.3 cents); 3 weeks' vacation after 15 years of service, effective January 1, 1952; no change in existing union-security provisions; 6 paid holidays, double time for holidays worked, with appropriate eligibility provisions, increased shift differentials to 6 cents an hour for the second shift, and 9 cents for the third shift -- all effective upon signing of a new agreement and return to work; and a 5-cent reduction in southern differentials involving 2 companies.

Faced with the continuing stalemate, the President requested Congress on June 10 to enact legislation authorizing him to seize and operate the struck steel mills and to provide fair and just compensation to steel workers and management pending settlement of the dispute. As an alternative, the President suggested that Congress authorize and direct him to seek an injunction under the "national emergency" provisions of the Taft-Hartley Act but without the necessity of complying with the preliminary procedures providing for appointment of a board of inquiry and preparation of a fact-finding report. However, he specifically recommended against resort to the Act, stating that it would be "unwise, unfair, and quite possibly ineffective," since the Steelworkers had already postponed strike action for 99 days, exceeding the 80-day injunction period provided under the Act.

Congress did not accept these alternatives. Instead, Congress incorporated a provision in the Defense Production Act Amendments of 1952 (effective July 1, 1952) recommending that the President utilize the full emergency provisions of the Taft-Hartley Act. Reflecting Congressional criticism of the Wage Stabilization Board's role in the steel dispute, the amended Act created a new tripartite board with no jurisdiction in labor-management disputes except to advise parties, at their request, regarding the interpretation and application of wage stabilization policy.

revision of the management-rights clause, certain changes in seniority provisions, and increased authority to establish incentive wage rates.

The continuation of the industrywide shutdown brought increasing reports of production problems in other industries, affecting both the defense program and the civilian economy. Several manufacturers of munitions, military trucks, and automobiles announced imminent curtailment of production should the strike continue. Government officials conferred union and steel representatives on a plan that would permit partial resumption in designated plants of high-alloy steel production urgently required for top-priority defense items. Growing concern over the steel strike's impact on the defense program was underscored in renewed bargaining meetings held under White House direction in mid-July. Failure to compromise the union shop issue, however, caused a suspension of these talks. Pressures for Government intervention increased amid reports that the President was considering plans for a partial seizure of the industry under the terms of the Selective Service Act. The Secretary of Defense warned that the defense program was "grinding to a halt." Mounting steel shortages had led to the closing of the Army's largest shell-producing plant and reportedly had forced sharp layoffs in manufacturing and transportation.

The Settlement

Finally, on July 24 representatives of the union and 6 major steel companies -- U. S. Steel, Bethlehem, Republic, Jones and Laughlin, Youngstown, and Inland -- announced a 2-year agreement on basic wage, fringe, and union security issues. It was ratified by the union's wage policy committee on the following day, but back-to-work orders were withheld until July 26 when a wage agreement was reached in the closely related dispute involving iron-ore miners. Major steel plants reopened, but the signing of formal contracts awaited the outcome of negotiations on such issues as incentive rates, managerial rights, and seniority. The strike continued at some mills of smaller companies until individual agreements were reached on certain local working conditions. By August 15, workers at most of these firms had returned to their jobs, but a few mills were idle until the end of August.

Major terms of the agreement which expires June 30, 1954, included: An average increase

cent general hourly increase in the lowest job rate, retroactive to March 1, 1952, plus a widening of the increments between job classes by half a cent an hour; (2) liberalized fringe benefits estimated to amount to a little more than 5 cents an hour, including 3 weeks vacation with pay after 15 years' service (formerly 25 years) retroactive to January 1, inauguration of straight-time pay for 6 holidays not worked. an increase in pay for work on these holidays from time-and-one-half to double time, and increased shift differentials from 4 to 6 cents an hour for the second shift and from 6 to 9 cents for the third shift; and (3) a reduction in the southern differential from 10 to 5 cents an hour, affecting the U.S. Steel Corp. and the Republic Steel Co. A wage reopening on June 30, 1953, was also provided.

Agreement was reached on a compromise union security clause on the union's demand to increase the maintenance-of-membership provision in the previous contract to the union shop. Under the settlement, new employees are required to apply for union membership at the time of hiring, but may cancel the application between the 15th and 30th day of work by written notification to the employer; present nonunion employees were exempted from this requirement.

Simultaneous with the agreement ending the strike, an increase of \$5.20 a ton in the ceiling price for carbon steel products was directed by Acting Defense Mobilizer John R. Steelman and authorized by the Economic Stabilization Agency. In addition to increases permitted for special types of steel, the total price adjustment averaged \$5.65 a ton or almost twice the \$2.84 that the Office of Price Stabilization stated was permissible under the Capehart Amendment to the Defense Production Act prior to the negotiation of the steel settlement.

The contract settlement coincided with announcement that Philip Murray, president of the CIO Steelworkers, and Benjamin Fairless, president and Chairman of the U.S. Steel Corp., planned to undertake a joint speaking tour of the company's plants to develop more harmonious relationships between the company and its employees. Mr. Murray's death in November 1952 cancelled the proposed plans.

⁹ Office of Price Stabilization Release,

Appendix C

Methods of Collecting Strike Statistics 1

The Bureau's statistics on work stoppages include all known strikes and lockouts in the continental United States involving as many as six workers and lasting the equivalent of a full shift or longer.

Work stoppages are measured in terms of the number of stoppages, workers involved, and man-days of idleness. Figures on "workers involved" and "man-days idle" cover all workers made idle for one shift or longer in establishments directly involved in a stoppage. They do not measure secondary idleness—that is, the effects on other establishments or industries whose employees may be made idle as a result of material or service shortages.

Lead information as to the probable existence of work stoppages is collected from a number of sources. Clippings on labor disputes are obtained from a comprehensive coverage of daily and weekly newspapers throughout the country. Information is received directly from the Federal Mediation and Conciliation Service as well as agencies in all States such as State boards of mediation and arbitration, research divisions of State labor department offices, and local offices of State employment security agencies provided through the Bureau of Employment Security of the U.S. Department of Labor. Various employer associations, companies, and unions also furnish the Bureau with work stoppage information on a regular basis.

Upon learning of new work stoppages in these ways, a questionnaire is mailed to each party to the dispute to secure such data as the number of workers involved, duration, major issues, and method of settlement. In some instances, field agents of the Bureau collect the necessary information.

The Bureau defines a strike as a temporary stoppage of work by a group of employees to express a grievance or enforce a demand. A lock-out is a temporary withholding of work from a

group of employees by an employer (or a group of employers) in order to get them to accept the employer's terms. Because of the complexities involved in most labor-management disputes, the Bureau makes no effort to determine whether the stoppages are initiated by the workers or the employers. The terms "strike" and "work stoppage" are used interchangeably in this report.

The definitions of strikes and lockouts point out certain characteristics inherent in each strike or lockout: (1) The stoppage is temporary rather than permanent; (2) the action is by or against a group rather than an individual; (3) the objective is to express a grievance or enforce a demand; and (4) an employeremployee relationship exists, although the grievance may or may not be against the employer of the striking group. In jurisdictional as well as rival union or representation strikes, the major elements of dispute may be between two unions rather than directly with the employer. In a sympathy strike, there is usually no dispute between the striking workers and their immediate employer but the purpose is to give union support or broaden group pressure for the benefit of another group of workers. Sympathy or protest strikes may also be intended to record the workers' feelings against actions (or absence of action) by local, State, or Federal Government agencies on matters of general worker concern.

Although the Bureau seeks to obtain complete coverage of all strikes involving six or more workers and lasting a full shift or more. information is undoubtedly missing on some of the smaller strikes. It is thought that the only change resulting from this is the number of strikes. The aggregate figures of workers involved and man-days of idleness are rounded to avoid a sense of false accuracy. In some instances the figure of man-days of idleness is an estimate to some extent, because the exact number of workers idle each day is not known in prolonged strikes. Whenever possible the significant changes in the number of workers idle are secured from the companies for use in computing man-days of idleness. Because of rounding, the group totals in certain tables may not avantlu anual tha sum no tha dudduddual danna

¹ More detailed information on methods of calculation, sources, and classification is available in BLS Report No. 11, "Collection and